

# Do State CCDF Policy Guidelines Differentially Affect Hispanic Families' Access and Utilization?

A Seven State Scan

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### **Presentation Outline**



- 1. Background on CCDF and CCDF Utilization
- 2. Guiding Question
- 3. Methods
- 4. Findings from State Policy Scan

### Background on CCDF



- The Child Care and Development Fund (CCDF) is the primary federal program devoted to providing lowincome working families with a child care subsidy.
- The federal government distributes money to States.
   States (and counties) establish their own policy guidelines for distributing subsidies.
- Funds are distributed through certificates (vouchers) or grants and contracts with providers to subsidize child care.

### Who uses CCDF?



- Approximately 8.6 million children are in families that are eligible to receive CCDF (GAO, 2016)
- CCDF served approximately 1.4 million children in (GAO, 2016)
- Compared to the eligible population, children served are:
  - Younger (66% are under age 5)
  - From families with lower levels of income
  - Less likely to be Hispanic

### Hispanic Families' Use of CCDF



- GAO found that in 23 of 44 states examined, the percentage of Hispanic children served by CCDF was lower than the percentage of children who would be eligible (GAO, 2016)
- This was true in all but one state, New Mexico (GAO, 2016)

### **Guiding Question**



Do state CCDF policy guidelines differentially affect Hispanic families' access and utilization?

### Selecting States



- Large Hispanic Population (#, %, Growth)
- Regional Diversity

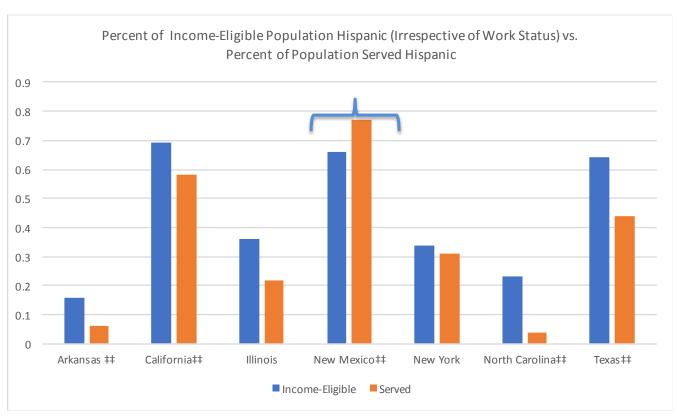
#### **States**

- 1. Arkansas
- 2. California
- 3. Illinois
- 4. New York
- 5. New Mexico
- 6. North Carolina
- 7. Texas



# Table 1: Percent Income-Eligible (Irrespective of Work Status) Hispanic vs. Percent Served Hispanic, 2014





‡ indicates state policy includes waiting list procedure

‡‡ families on waitlist in 2016

### **Data Sources**



- 1. Urban Institute Policy Inventory
- 2. State Policy Manuals
- 3. Investigation of the online user experience

## Types of Policy Guidelines Set by States that May Matter for Hispanic Families



- Eligibility Guidelines
  - How is work defined?
  - How is family defined?
  - Income cut-offs
- Documentation Guidelines
  - What documents must applicant provide?
  - What information does application solicit?
- Priority Guidelines
  - Which groups of families are given priority in instances of fund shortage?



|                                    | Arkansas | California | Illinois | New York | New Mexico | North Carolina | Texas |
|------------------------------------|----------|------------|----------|----------|------------|----------------|-------|
| Is ESL an Approved Activity?       | NO       | YES        | YES      | YES      | YES        | NO             | YES   |
| Priority Given to TANF Recipients? | NO       | NO         | YES      | YES      | YES        | YES            | YES   |



|                                    | Arkansas | California | Illinois | New York | New Mexico | North Carolina | Texas |
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| Priority Given to TANF Recipients? | NO       | NO         | YES      | YES      | YES        | YES            | YES   |

Guideline may facilitate utilization by Hispanic families

Guideline may constrain utilization by Hispanic families



|   | Arkansas               | California | Illinois                        | New York  | New Mexico      | North Carolina        | Texas   |
|---|------------------------|------------|---------------------------------|---|-----------------|-----------------------|---|
| Work Hour<br>Requirements                                 | 30 hrs/ adult<br>in HH | No Minimum | No Minimum                      | No minimum<br>(Hours of<br>subsidized care<br>tied to hours<br>of work) | 5 hrs/<br>month | No Minimum            | 25hrs/1P<br>50hrs/2P<br>Higher if set by<br>local board |
| Documentation<br>Required to<br>Verify HH<br>Composition? | NO                     | NO         | YES<br>If claiming<br>dependent | YES<br>Varies by local<br>dept.   | NO              | NO                    | NO  |
| Does application ask for adult/HH SSN                     | YES                    | NO         | YES*                            | YES*  | YES*            | Unavailable<br>Online | YES*  |



|   | Arkansas                           | California | Illinois                        | New York  | New Mexico      | North Carolina        | Texas   |
|---|------------------------------------|------------|---------------------------------|---|-----------------|-----------------------|---|
| Work Hour<br>Requirements                                 | 30 hrs/ each<br>adult in the<br>HH | No Minimum | No Minimum                      | No minimum<br>(Hours of<br>subsidized care<br>tied to hours<br>of work) | 5 hrs/<br>month | No Minimum            | 25hrs/1P<br>50hrs/2P<br>Higher if set by<br>local board |
| Documentation<br>Required to<br>Verify HH<br>Composition? | NO                                 | NO         | YES<br>If claiming<br>dependent | YES<br>Varies by local<br>dept.   | NO              | NO                    | NO  |
| Does application ask for adult/HH                         | YES                                | NO         | YES*                            | YES*  | YES*            | Unavailable<br>Online | YES*  |



Guideline may facilitate utilization by Hispanic families



Guideline may constrain utilization by Hispanic families

### A Closer Look at Application Forms



# Excerpts of Texas CCDF Application



| P.O. Box 1682 1206 W 79 Street  PANHANDLE  Amerillo, Texas 79105                    |  | Employer Name:  | Gross monthly salary:  |  |  |  |
|---|--|---|--|--|--|--|
|   | 806-372-2836<br>ent for Child Care Services  | Rate of pay per hour:   | Avg. # of work hours per week:   |  |  |  |
| Applicant is:   | Applicant is:  | How often paid? ☐ Daily ☐ Week!                                       | y  |  |  |  |
| **  |  | Training information:   |  |  |  |  |
| Check all that apply – if none apply, please leave blank and continue               | Check all that apply – if none apply, please leave blank and continue  | Currently enrolled at:  | Number of semester hours currently enrolled:   |  |  |  |
| <ul> <li>Currently receiving child care assistance form a</li> </ul>                |  |   |  |  |  |  |
| different area of Texas   | ☐ TANF recipient in last 12 months   | Total Household Monthly Income: What                                  | t is your monthly gross(before taxes are taken out) total household income?  |  |  |  |
| a qualified veteran   | Parent participating in Workforce Solutions  | \$  |  |  |  |  |
| ☐ a foster youth ☐ Homeless   | WIOA program  Parent participating in Workforce Solutions  |   |  |  |  |  |
| a parent on military deployment   | NCP program  |   | bers in your household? (includes child/ren eligible to receive child care   |  |  |  |
| a parent on military deployment  a teen parent                                      | Referred by WFS Partner. Please list name of   | services, the parents of that child living in                         | n the home, and household dependents)  |  |  |  |
| a parent whose child has a disability   | Referring Agency:  |   |  |  |  |  |
| a parent whose child has a disability   | Reterring regency.   |   | Race<br>W = White  |  |  |  |
| Parent Name:  | Date of Birth: ☐Male ☐Female   | Dat   | B= Black/African   |  |  |  |
|   |  | First and Last Name of each child living                              | f Security Al-American Indian or Ethnicity Care M  |  |  |  |
| Mailing Address:  | Apt #: County:   | in the Household Birt   | th Number Alaskan Native Hispanic Needed or  |  |  |  |
|   |  | \   | Other Pacific Islander A=Asian Yes or No No F  |  |  |  |
| Residence Address:  | Apt #: County:   |   | U- Unknown   |  |  |  |
|   | Social Security #:   |   | 1 1  |  |  |  |
| City and Zip:   | Social Security #:   |   | 1 1  |  |  |  |
| Daytime Telephone Number:   | Msg. Number  |   |  |  |  |  |
| Ethnicity:  | Wisg. Number   |   |  |  |  |  |
| Hispanic or Latino □Yes □No   |  |   |  |  |  |  |
| Race:   |  |   |  |  |  |  |
| □White □Black or African □American Indian or<br>American Alaskan Native             | □Native Hawaiian or □Asian □Unknown Other Pacific Islander   | Please choose one method of notificatio                               | on when funding becomes available:   |  |  |  |
| Marital Status: ☐ Single ☐ Married ☐  | Divorced   | ☐ Please notify me by e-mail at                                       |  |  |  |  |
| Note: When you are employed, we must  | have your employer name, hourly wage,<br>ge number of hours per week you work.   | Please notify me by U.S. Postal S                                     | Service to my mailing address.   |  |  |  |
| or gross monthly salary and avera   | ge number of nours per week you work.  | P. d. b. b. b. T. d. d. 1915  | 11.11  |  |  |  |
|   |  |   | r responsibility to contact Child Care Service at 806-345-1345 if any  |  |  |  |
| Employer Name:  | Gross monthly salary:  |   | call the CCS office @ 345-1345 every 60 days to keep my name on  |  |  |  |
| Rate of pay per hour: A   | wa # of work hours per wook:   |   | ys, I am authorizing CCS to remove my name from the wait list.   |  |  |  |
| Rate of pay per flour.  | vg. # of work flours per week.   | , , ,   | •  |  |  |  |
| How often paid?   Daily   Weekly   Every  | ry other week  | If you choose a relative pro  | ovider, please ask for additional information and paperwork  |  |  |  |
| Training information:   |  |   |  |  |  |  |
| Currently enrolled at:  | Number of semester hours currently enrolled:   | Name  | Date   |  |  |  |
| and D.  |  | This assessment may be mailed or hand d                               | lalivated to our office  |  |  |  |
| 2 <sup>nd</sup> Parent  |  | This assessment may be maded by hand o                                | ion voted to our office.   |  |  |  |
| Name (if living in the home):   |  | Social Security Number is Optional                                    |  |  |  |  |
|   |  |   |  |  |  |  |
| Date of Birth: Social Securit   | y#: Male □Female   | Please visit our website @ wspanhandle.c                              | com for Consumer Education Information.  |  |  |  |
| Ethnicity:  |  |   |  |  |  |  |
| Hispanic or Latino □Yes □No   |  |   |  |  |  |  |
| Race:    White   Black or African   American Indian or                              | □Native Hawaiian or □Asian □Unknown  |   |  |  |  |  |
| □White □Black or African □American Indian or     American Alaskan Native            | □Native Hawaiian or □Asian □Unknown Other Pacific Islander   |   |  |  |  |  |
| American American Native  | one remember   | M. W. Water Company   | in partnership with 28 local workforce development boards, forms Texas Workforce Solutions.  |  |  |  |
| The Texas Workforce Commission, in partnership with 28                              | 8 local workforce development boards, forms Texas Workforce Solutions.   | ine Texas Workforce Commission, We are an equal opportunity employees | in partnership with 28 local workfiered development bounds, forms Texas Workfierer Solutions.  Opengram. Auxiliary aids and services are available, upon request, to individuals with disabilities.  Islay Texas: (200) 725-2589 (TDD) (800) 735-2588 (Voice)  |  |  |  |
| We are an equal opportunity employer/program. Auxiliary a<br>Relay Texas: (800) 733 | nds and services are available, upon request, to individuals with disabilities.<br>5-2989 (TDD) (800) 735-3988 (Voice) |   | and the first of t |  |  |  |

# Excerpts of New Mexico CCDF Application



| ( <del>M)</del> )   | STATE OF NEW MEXICO DEPARTI         | MENT OF CHILDREN                   | N, YOUTH AND FAMILIE | Date Rece     | eived:                 |  |
|---|-------------------------------------|------------------------------------|----------------------|---------------|------------------------|--|
| Si nececita esta applicacion en form and required verification. Ple SECTION I - Participant Information | ase answer all questions complete   |                                    |                      |               | eiving the co          | ompleted   |
| Your Name   |                                     | Single □                           | Married □ □          | Divorced      | Separate               | ed 🗆   |
| Physical Address /No. & Street  |                                     | Mailing Address                    | s/PO Box             |               |                        |  |
| City  | State Zip Code                      | City                               | Sta                  | ate           | Z                      | Zip Code   |
| Home Phone  | Cell Phone                          | Language Prete                     | erence               |               |                        |  |
| When de commend a bild a commend  | I Washing I I Oaks to Oaks at I     |                                    | ☐ Training Program   |               |                        |  |
| Why do you need child care?   | I Working                           | □ Work Experience                  | ☐ Training Program   |               |                        |  |
| SECTION II - Verifications  |                                     |                                    | ,                    |               |                        |  |
| Have you ever received child care as  | ssistance in New Mexico?            | YES □ NO □                         | Where?               |               |                        |  |
| Have you ever received services und   | der a different name?               | YES 🗆 NO 🗆                         | Names used?          |               |                        |  |
| SECTION III - List persons living III.  | the household including yourself, a | adult members, all ci              | under the age of     | f 18 for whor | m you are res          | ponsible.  |
| Household Members:  | Race Ethnicity                      | (Optional)<br>social Security Numb | Birth Date           | Gender<br>M/F | telationship<br>to You | Do both<br>parents<br>live<br>with<br>child?<br>Yes/No |
| Your Name   |                                     |                                    |                      |               |                        |  |
| Child/Adult   |                                     |                                    |                      |               |                        |  |
| Child/Adult   |                                     |                                    |                      |               |                        | _  |
| Child/Adult   |                                     |                                    |                      |               |                        |  |
| Child/Adult   |                                     |                                    |                      |               |                        |  |
| Child/Adult   |                                     |                                    |                      |               |                        |  |
| Child/Adult   |                                     | ·                                  |                      |               |                        |  |

### Implications for Future Studies



- This seven state scan uncovered new aspects of variation in states' CCDF policy guidelines that may differentially affect Hispanic families.
- Some aspects of CCDF implementation practices that may facilitate and may constrain eligible Hispanic families from applying.
- Whether or not the uncovered variation in policy and practice actually affects CCDF utilization, and other child care and family outcomes, remains an open question.
- The Hispanic Center is engaging in a similar review of state SNAP and TANF guidelines with the aim of synthesizing and mapping the variation to program utilization and outcomes.

## Thank you!



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