

21st Century Community Learning Centers (21st CCLC) Analytic Support for Evaluation and Program Monitoring: An Overview of the 21st CCLC Performance Data: 2009–10

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Executive Summary

For approximately ten years, the 21st Century Community Learning Centers (21st CCLC) program, as reauthorized by Title IV, Part B, of the No Child Left Behind (NCLB) Act of 2001, has provided students in high-poverty communities across the nation the opportunity to participate in academic enrichment and youth development programs designed to enhance their well-being. In crafting activities and programs to serve participating students and adult family members, centers funded by the 21st CCLC program have implemented a wide spectrum of program delivery, staffing, and operational models to help students improve academically as well as socially.

In this report, data collected through the 21st CCLC Profile and Performance Information Collection System (PPICS) have been synthesized to further inform an improved understanding of the intersection of program attributes and student achievement outcomes for children who participate in 21st CCLC programs. An Annual Performance Report (APR) is completed by grantees through PPICS once a year to summarize the operational elements of their program, the student population served, and the extent to which students improved in academic-related behaviors and achievement. One of the core purposes of the APR is to collect information on the Government Performance and Results Act (GPRA) performance indicators associated with the 21st CCLC program. These metrics, described in greater detail in Section 2, represent the primary mechanism by which the federal government determines the success and progress of the 21st CCLC program against clearly-defined, statutorily-based requirements.

Key findings of this report include:

- A total of 3,613 grantees representing 9,141 centers reported annual performance report data for 2009-10. These centers served a total of 1,660,954 students, with 808,710 of these attending 30 days or more.
- Approximately two thirds of centers in 2005–06, 2006-07, 2007–08, 2008-09, and 2009-10 served elementary students in some capacity, approximately 20 percent exclusively served middle school students, and 5 percent to twelve percent exclusively served high school students. The percent of programs serving high school students has risen year-over-year since 2006, from five to six to eight to ten to twelve percent of programs.
- A total of 253,283 adult family members were provided with services in 2009-10. That is an increase from the 213,552 adult family members served in 2008-09, as well as an increase from the 223,165 adult family members served in 2007-08. In 2005-06, 199,489 adult family members were served, and 210,890 in 2006-07, making the number of adult family members served in 2009-10 the highest in five years.
- School Districts (SD) were the largest grantee organization category, accounting for more than 60 percent of all grantees. Community Based Organizations (CBO) were the second largest grantee organization group accounting for 19 percent of grantees. Taken together, CBOs and Nationally Affiliated Nonprofit Agencies (NPAs) accounted for nearly a quarter (24 percent) of all grantees.

- Approximately 88 percent of all centers are SDs; around six percent are CBOs or NPAs.
- A total of 166,480 school year staff were reported. Of these, 39,470 were identified as volunteer staff.
- School-day teachers account for the largest percentage of paid staff at 45 percent. Non-teaching school staff account for the second largest at approximately 13 percent. For volunteer staff, college students account for the largest percentage at 21 percent with community members second at 19 percent. Similar trends are seen for other years.
- Of 3,812 centers reporting individual—as opposed to aggregated—activity data, nearly a fifth of centers were classified as falling within either the *Mostly Homework Help* (12 percent) or *Mostly Tutoring* clusters (9 percent); 20 percent were classified as *Mostly Recreation*; and 24 percent were classified as *Mostly Enrichment*. Thirty-five percent were classified as *Variety*.
- States have some flexibility in reporting GPRA-related data. For 2009-10, 57 percent of states provided grades data, 46 percent provided state assessment data, 80 percent provided teacher survey data, and 100 percent provided activity data.
- Nearly all of the performance targets for the 2009–10 reporting period were not reached. For the range of indicators related to regular attendee improvement in student achievement and behaviors, the only indicators where the performance target was reached were related to the percentage of regular program participants who were below proficient in mathematics or reading on 2008-09 state assessments who moved to proficient or above in 2009-10.
- Students who spend more time in programs (based on number of attendance days) tend to show greater improvement along several measures. For example, looking at State Assessment results across five years, students attending 60-89 days on average did better in mathematics than students attending 30-59 days. Students attending 90+ days, on average did better than students attending fewer than 90 days. Similar results hold true for other measures across all five years, with the exception of grades data for 2008-09 and 2009-10, where improvement rates were relatively flat or slightly declined with increased attendance. Grades data for 2008-09 and 2009-10 notwithstanding, these data suggest that there is a positive relationship between higher levels of participation in 21st CCLC programs and the likelihood that students will demonstrate improvement in student achievement and academic-related behaviors.
- Grade improvement rates for 2009-10 for both math and reading were mixed compared with 2008-09, but were on the whole lower than previous years' improvement rates. It is not immediately clear why this is the case, as the trend is consistent across activity clusters, staffing clusters, grade levels, school-based status, cost-per-student quartile, and grant maturity. It should be noted that, across the same time frame, an increasingly higher proportion of students were reported as maintaining the highest grade possible.

- Regular attendees in centers associated with the *Mostly Teachers* cluster were generally more apt to demonstrate an improvement in mathematics grades and state assessments in 2005–06, 2006–07, 2007–08, 2008–09 and 2009–10 than regular attendees participating in programs with other staffing types.
- In 2009–10, the average funding per student was \$595. This is a slight increase from the previous year where the funding per student was approximately \$580, but is consistent with the funding levels of prior years. (Note that per-student funding does not take other sources of funding into account. See Estimated Per-Student Expenditures for an explanation of how these numbers are calculated.)
- There is a large jump in the average estimated per-student expenditure moving from the third to the fourth quartile. It appears that there is a fair degree of variation among centers classified within this fourth quartile, with the range of funding levels spanning \$1,229 to \$7,988 in 2005–06, \$1,220 to \$8,051 in 2006–07, \$1,230 to \$7,805 in 2007–08, \$1,230 to \$8,006 in 2008–09, and \$1,313 to \$7,865 in 2009–10.
- In relation to the mathematics-related measures, there is a positive, linear trend in the percentage of regular attendees witnessing an improvement in state assessment results as the level of funding increases. There is a drop-off between the third and fourth quartiles for some years, however. The results for reading/language arts grades and state assessment measures are very similar to these findings.
- Preliminary evidence outlined in this report suggests that programs providing *Mostly Tutoring* services appear to have a slight advantage in contributing to mathematics and reading achievement for grades, while centers staffed mostly by teachers and centers receiving higher levels of funding per student seem to demonstrate higher levels of achievement in both mathematics and reading. This is consistent with 2008–09. More rigorous investigation and focus should be centered on program effectiveness based on the staffing model employed by centers and of school-based and non-school-based afterschool programs, especially in the area of the allocation and distribution of funds.

Building on these key findings, there are four trends worthy of special note: First, it appears that there is a fairly strong relationship between student levels of participation (attendance) and student progress (performance indicators). Second, improvement rates for math and reading grades, though mixed compared with 2008–09, were still lower than improvement rates of prior years. Third, students attending centers classified as falling within the *Mostly Tutoring* cluster appear more likely to demonstrate an improvement in both mathematics and reading grades. Finally, data on staffing suggest the possibility of a relationship between staffing type and student outcomes. In particular, students in centers associated with the *Mostly Teachers* staffing cluster were generally more apt to attain proficiency in both mathematics and reading.

Introduction

For approximately ten years, the 21st Century Community Learning Centers (21st CCLC) program, as reauthorized by Title IV, Part B, of the No Child Left Behind (NCLB) Act of 2001, has provided students in high-poverty communities across the nation the opportunity to participate in academic enrichment and youth development programs designed to enhance their well-being. In crafting activities and programs to serve participating students and adult family members, the 21st CCLCs have implemented a wide spectrum of program delivery, staffing, and operational models to help students improve academically as well as socially.

As suggested by research conducted on afterschool programming, the Department is interested in the types of program features that are likely to produce a positive impact on student achievement (Birmingham, Pechman, Russell, & Mielke, 2005; Black, Doolittle, Zhu, Unterman, & Grossman, 2008; Durlak & Weissberg, 2007; Granger, 2008; Lauer, Akiba, Wilkerson, Aphorop, Snow, & Martin-Glenn, 2006; Vandell et al., 2005). To date, research efforts suggest that a variety of paths can be taken in both the design and delivery of afterschool programs that may lead to improved student academic outcomes in both reading and mathematics. These strategies include (1) paying special attention to the social processes and environments in which services are being provided and how these services are delivered (in what Durlak and Weissberg [2007, p. 7] describe as “sequenced, active, focused and explicit”), (2) delivering tutoring-like services and activities (Lauer et al., 2006), (3) placing an emphasis on skill building and mastery (Birmingham et al., 2005), and (4) providing activities in accordance with explicit, research-based curricular models and teaching practices designed for the afterschool setting (Black et al., 2008).

In this report, data collected through the 21st CCLC Profile and Performance Information Collection System (PPICS) have been synthesized to further inform an improved understanding of the intersection of program attributes and student achievement outcomes for children who participate in 21st CCLC programs. Funded by the U.S. Department of Education, PPICS is a Web-based system designed to collect, from all active 21st CCLCs, comprehensive descriptive information on program characteristics and services as well as performance data across a range of outcomes. PPICS consists of various data collection modules, including the Annual Performance Report (APR) completed by grantees once a year to summarize the operational elements of their program, the student population served, and the extent to which students improved in academic-related behaviors and achievement. In addition, one of the core purposes of the APR is to collect information on the Government Performance and Results Act (GPRA) performance indicators associated with the 21st CCLC program. These metrics, described in greater detail in Section 2, represent the primary mechanism by which the federal government determines the success and progress of the 21st CCLC program against clearly defined statutorily based requirements.

The current GPRA indicators and PPICS data provide comprehensive information on the 21st CCLC program that can be exceptionally useful in identifying additional areas of inquiry related to program effectiveness and efficiency.

In Section 1 of this report, extensive descriptive information is provided on the domain of centers active during the 2009–10 reporting period, including analyses of the activity delivery and staffing approaches taken by 21st CCLCs, grade levels served, school-based status, and estimated per-student expenditure.

In Section 2, information on 21st CCLC program performance during the 2009–10 reporting period relative to the GPRA indicators, including information on the relationship between higher levels of student participation and the likelihood of student academic improvement, is outlined.

Finally, in Section 3, findings related to the intersection of program characteristics and student improvement in academic-related behaviors and achievement are described. In this final section, particular emphasis is given to a set of program characteristics that are worthy of further, more rigorous study in assessing how they impact the likelihood that 21st CCLC-funded programs will achieve desired student academic outcomes.

Section 1: Grantee and Center Characteristics

Grantee Type

One of the hallmarks of the 21st CCLC program is that all types of entities are eligible to apply for State-administered 21st CCLC grants, including, but not limited to, school districts, charter schools, private schools, community-based organizations, nationally affiliated nonprofit organizations (e.g., Boys and Girls Clubs, YMCAs, etc.), faith-based organizations, and for-profit entities. These applicants are referred to in this report as *grantees*.

As shown in Table 1, School Districts (SD) were the largest grantee organization category every year from 2005-06 to 2009-10, accounting for more than 61 percent of all grantees each year. Community Based Organizations (CBO) were the second largest grantee organization group accounting for more than 15 percent of grantees each year. It should also be noted that Nationally-Affiliated Non-Profit Agencies (NPAs) like Boys and Girls Clubs and YMCAs/YWCAs accounted for more than 4 percent of grantees each year. Taken together, CBOs and NPAs accounted for over 19 percent of all grantees each year.

Table 1. Grantees by Organization Type

Grantee Type ¹	N					Percent				
	2005-06	2006-07	2007-08	2008-09	2009-10	2005-06	2006-07	2007-08	2008-09	2009-10
Unknown	0	1	1	5	4	0.0%	0.0%	0.0%	0.2%	0.1%
CBO	447	488	496	545	687	15.0%	15.7%	15.3%	16.5%	19.0%
COU	44	49	50	55	60	1.5%	1.6%	1.5%	1.7%	1.7%
CS	63	68	81	85	102	2.1%	2.2%	2.5%	2.6%	2.8%
FBO	48	57	60	66	71	1.6%	1.8%	1.9%	2.0%	2.0%
FPC	16	19	13	21	36	0.5%	0.6%	0.4%	0.6%	1.0%
NPA	129	127	151	163	173	4.3%	4.1%	4.7%	4.9%	4.8%
Other	206	205	234	242	267	6.9%	6.6%	7.2%	7.3%	7.4%
SD	2,018	2,098	2,150	2,122	2,213	67.9%	67.4%	66.4%	64.2%	61.3%
Total	2,971	3,112	3,236	3,304	3,613	100.0%	100.0%	100.0%	100.0%	100.0%

¹ To make this report more readable, two of the displayed categories consist of data from multiple categories. Nationally Affiliated Non-Profit Agency (NPA) is the combination of the Big Brothers/Big Sisters, Boys & Girls Club, Boy Scouts/Girl Scouts, YMCA/YWCA, and other Nationally Affiliated Non-Profit Agencies categories. Other is the combination of the Other, Unit of City or County Government, Regional/Intermediate Education Agency, Health-Based Organization, Library, Park/Recreation District, Bureau of Indian Affairs, Museum, and Private School categories.

Center Type

While grantees are the organizations that apply for and receive funds, each grantee in turn may operate several *centers*, which are the physical places where student activities actually occur. Center types include school districts, charter schools, private schools, community-based organizations, nationally affiliated nonprofit organizations (e.g., Boys and Girls Clubs, YMCAs, etc.), faith-based organizations, and for-profit entities. As shown in Table 2, approximately 88 percent of centers were housed in school district buildings in 2009-10. Approximately 4 percent of centers were housed in community-based organization buildings in 2009-10, making this the second largest category. All other categories are at less than 3%. This general trend held true for the previous years as well.

Table 2. Centers by Type

Center Type ²	N					Percent				
	2005-06	2006-07	2007-08	2008-09	2009-10	2005-06	2006-07	2007-08	2008-09	2009-10
Unknown*	5	6	5	14	77	0.1%	0.1%	0.1%	0.2%	0.8%
CBO	332	347	381	389	399	3.5%	3.9%	4.2%	4.5%	4.4%
COU	23	26	27	21	18	0.2%	0.3%	0.3%	0.2%	0.2%
CS	89	92	105	118	151	1.0%	1.0%	1.2%	1.4%	1.7%
FBO	120	129	125	128	117	1.3%	1.4%	1.4%	1.5%	1.3%
FPC	9	9	8	6	9	0.1%	0.1%	0.1%	0.1%	0.1%
NPA	183	176	200	170	200	2.0%	2.0%	2.2%	2.0%	2.2%
Other	162	166	166	174	172	1.7%	1.8%	1.8%	2.0%	1.9%
SD	8,430	8,036	8,036	7,684	7,998	90.1%	89.4%	88.8%	88.3%	87.5%
Total	9,353	8,987	9,053	8,704	9,141	100.0%	100.0%	100.0%	100.0%	100.0%

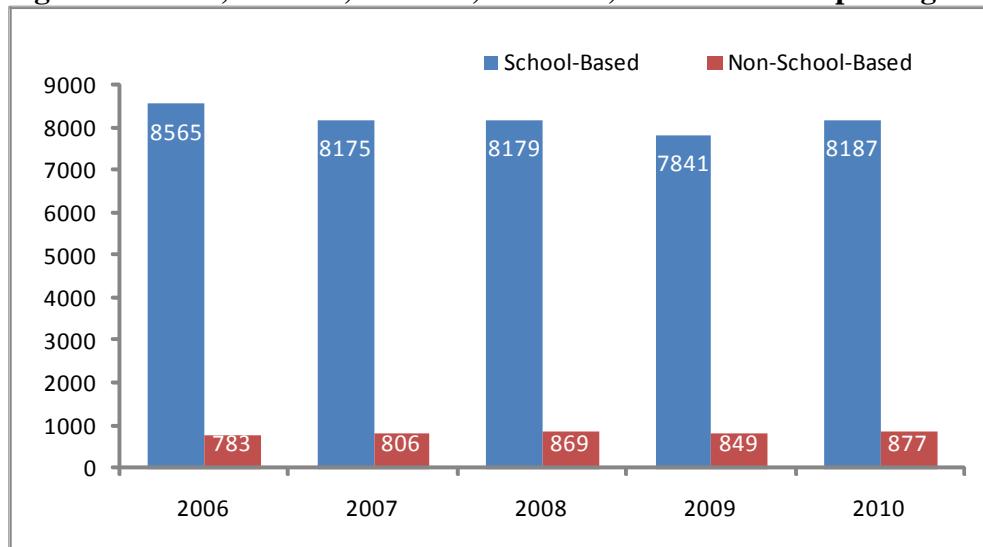
In addition to the detailed categories shown above, centers can also be grouped based on two larger categories, *school-based* and *non-school-based*. There are some clear differences logically for students and staff depending on whether centers are in school-based buildings or not. For example, at school-based centers, school-day materials would be more easily accessible, and students and staff would not have to deal with travel between the end of the school day and the start of 21st CCLC programs. It is possible that operating a center at a non-school-based site may hinder efforts to develop strong and meaningful connections between the afterschool program and school-day instruction and curriculum, potentially requiring the expenditure of a greater degree of effort to establish these linkages.

² To make this report more readable, two of the displayed categories consist of data from multiple categories. Nationally Affiliated Non-Profit Agency (NPA) is the combination of the Big Brothers/Big Sisters, Boys & Girls Club, Boy Scouts/Girl Scouts, YMCA/YWCA, and other Nationally Affiliated Non-Profit Agencies categories. Other is the combination of the Other, Unit of City or County Government, Regional/Intermediate Education Agency, Health-Based Organization, Library, Park/Recreation District, Library, Bureau of Indian Affairs, Museum, and Private School categories.

However, it also is possible that teachers hired to work in a non-school-based site with youth they teach during the school day may find the afterschool setting liberating in some respects, allowing them to design and deliver learning opportunities that would never be possible during the school day or even within the confines of the school building. Ultimately, it is possible that a number of factors associated with the school-based or non-school-based status of a site could have a bearing on the types of opportunities offered and outcomes expected.

As shown in Figure 1, approximately 90 percent of centers were housed in schools; the other centers were located at a variety of non-school-based sites. Differences in certain types of student outcomes were found between school-based and non-school-based centers. These differences are explored more thoroughly in Section 3 of this report.

**Figure 1. Number of 21st CCLCs by School-Based Status
During the 2005–06, 2006-07, 2007–08, 2008–09, and 2009–10 Reporting Periods**



School-Based Status	N					Percent				
	2006	2007	2008	2009	2010	2006	2007	2008	2009	2010
* MISSING	5	6	5	14	77	-	-	-	-	-
School-Based	8565	8175	8179	7841	8187	91.6%	91.0%	90.4%	90.2%	90.3%
Non-School-Based	783	806	869	849	877	8.4%	9.0%	9.6%	9.8%	9.7%

People Served

As part of the APR submission process, centers are asked to report on the total number of students they served during the reporting period. In addition, students who attend 30 days or more are considered to be in a special category called *regular attendees*. As shown in Table 3, there were 1,660,945 students who attended 21st CCLC programming in 2009-10. Of those, 808,710 or 49 percent were regular attendees.

Table 3: Total and Regular Attendee Students per Year

APR Year	Total Students	Total Regular Attendee Students
2006	1,433,713	795,955
2007	1,388,776	753,307
2008	1,416,154	757,962
2009	1,506,920	754,338
2010	1,660,945	808,710

Table 4 shows where students participated in 21st CCLC activities by center type. In 2009-10 for example, over 90 percent of students went to centers housed in school district (SD) buildings. Community Based Organization (CBO)-housed centers accounted for the second highest percentage of students at just over 3 percent. Ninety percent of all regular attendees in 2010 attended programming in centers housed in school district (SD) buildings. Community-Based Organization (CBO) centers accounted for the second highest percentage of regular attendees at over 3 percent. Similar trends are seen for 2005-06, 2006-07, 2007-08, and 2008-09.

Table 4: Total and Regular Attendees by Center Type

Center Type ³	2006		2007		2008		2009		2010	
	Total Students	Regular Attendees	Total Attendees	Regular Attendees						
Unknown	0.03%	0.04%	0.06%	0.05%	0.03%	0.02%	0.10%	0.12%	0.58%	0.64%
CBO	2.58%	2.53%	2.68%	2.77%	2.72%	3.29%	3.01%	3.56%	3.25%	2.71%
COU	0.13%	0.13%	0.35%	0.29%	0.33%	0.26%	0.24%	0.17%	0.12%	0.13%
CS	0.98%	1.22%	1.10%	1.24%	1.36%	1.52%	1.62%	1.83%	2.09%	1.77%
FBO	0.54%	0.67%	0.66%	0.79%	0.67%	0.80%	0.72%	0.94%	0.81%	0.58%
FPC	0.05%	0.07%	0.05%	0.04%	0.04%	0.04%	0.03%	0.04%	0.06%	0.05%
NPA	2.26%	2.31%	2.70%	2.56%	2.97%	3.03%	1.99%	2.15%	2.16%	1.87%
Other	1.41%	1.38%	1.62%	1.61%	1.74%	1.57%	1.59%	1.38%	1.41%	1.42%
SD	92.03%	91.66%	90.79%	90.65%	90.14%	89.47%	90.70%	89.81%	89.53%	90.83%

³ Two of the displayed categories consist of data from multiple categories. Nationally Affiliated Non-Profit Agency (NPA) is the combination of the Big Brothers/Big Sisters, Boys & Girls Club, Boy Scouts/Girl Scouts, YMCA/YWCA, and other Nationally Affiliated Non-Profit Agencies categories. Other is the combination of the Other, Unit of City or County Government, Regional/Intermediate Education Agency, Health-Based Organization, Library, Park/Recreation District, Library, Bureau of Indian Affairs, Museum, and Private School categories.

Centers were also open to the adult family members of student attendees. Here again information about the number of adult family members served by a given center during the reporting period was obtained via the APR. As shown in Table 5, adult family members were provided with services in 2009-10. That is an increase from the 213,552 adult family members served in 2008-09.

Table 5: Family Members Served

	2006	2007	2008	2009	2010
Family Members Served	199,489	210,857	223,042	213,552	253,283

Activity Cluster

The mission of the 21st CCLC program is to provide academic and other enrichment programs that reinforce and complement the regular academic program of participating students.

Generally, this broad mandate encompasses a host of different types of activities, including the following activity categories:

- Academic enrichment learning programs
- Tutoring
- Supplemental educational services
- Homework help
- Mentoring
- Recreational activities
- Career or job training for youth
- Drug and violence prevention, counseling, and character education programs
- Expanded library service hours
- Community service or service-learning programs
- Activities that promote youth leadership

Given the wide range of activities that an individual 21st CCLC could provide, a series of “activity clusters” were identified based on the relative emphasis given to providing the categories of activities listed previously during the 2005–06, 2006–07, 2007–08, 2008–09, and 2009–10 school years. To do this clustering, 21st CCLC activity data were used to calculate the percentage of total hours of center programming allocated to each of the activity categories. This was done by multiplying the number of weeks an activity was provided by the number of days per week it was provided by the number of hours provided per session. These products were then summed by activity category for a center. The center-level summations by category were then divided by the total number of hours of activity provided by a center to determine the percentage of hours a given category of activity was offered. Based on the results of these calculations, the

following question can be answered: What percentage of a center's total activity hours was dedicated to academic enrichment, tutoring, homework help, etc?

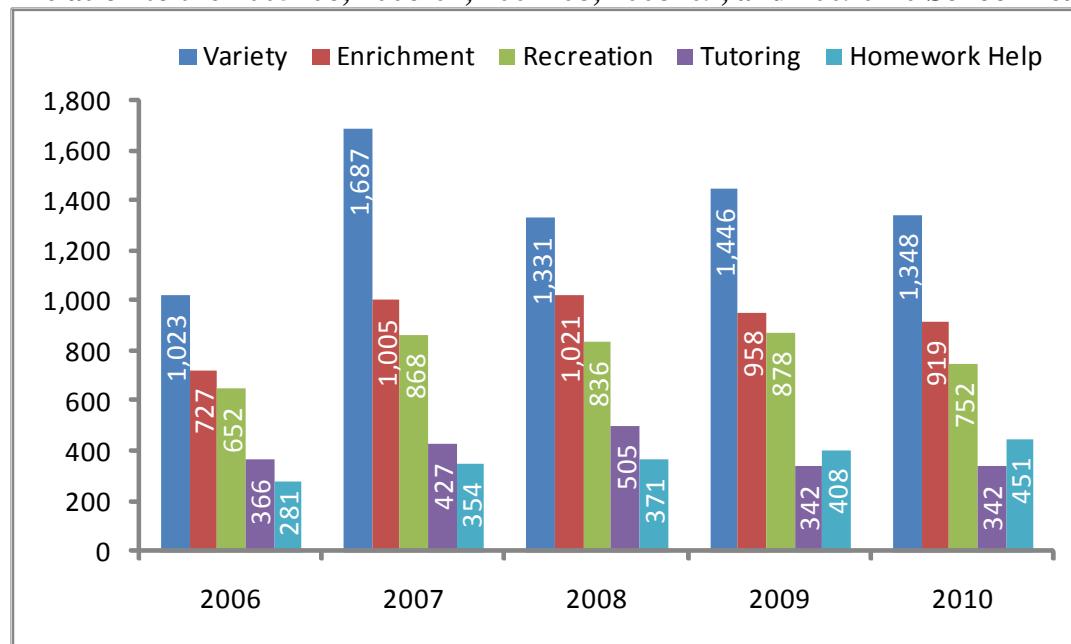
In order to further summarize these data related to the 21st CCLC activity provision, K-Means cluster analysis was employed using the center-level percentages for each category of activity. Cluster analysis is typically employed to combine cases into groups using a series of variables as criteria to determine the degree of similarity between individual cases, and it is particularly well-suited when there is a desire to classify a large number of cases into a smaller domain of discrete groupings. In this case, employing cluster analysis resulted in the identification of five primary program clusters defined by the relative emphasis centers placed on *offering* one or more programming areas during the course of the 2005–06, 2006–07, 2007–08, 2008–09, and 2009–10 school years. Following are the five clusters:

- Centers mostly providing tutoring activities
- Centers mostly providing homework help
- Centers mostly providing recreational activities
- Centers mostly providing academic enrichment
- Centers providing a wide variety of activities across multiple categories

It is important to note that the data used to assign centers to program clusters were available only from states that employed the individual activities reporting option in PPICS for the 2005–06, 2006–07, 2007–08, 2008–09, and/or 2009–10 reporting periods. For clarification, one of the foundational design elements of PPICS was to construct a system made up of two primary types of data: (1) data that would be supplied by *all* 21st CCLCs and (2) data that could vary based on a series of options afforded to SEAs to customize the APR to meet the unique data and reporting needs of the state. Activities data collected in PPICS is an example of the latter approach. In this case, states supply data using (1) an *aggregated* approach in which sites identify the typical number of hours per week a given category of activity was provided or (2) an *individual* activities approach in which each discrete activity provided by a center (e.g., a rocketry club that met from 4:00 p.m. to 5:00 p.m. each Tuesday and Thursday for eight weeks during the school year) is added to the system as a separate record. The cluster analysis described in this report relies on data supplied by states that required their grantees to report activities data through the individual activities reporting option (22 states in 2005–06, 27 states in 2006–07, 26 states in 2007–08, 25 states in 2008–09, and 26 states in 2009–10).

As shown in Figure 2, the relative distribution of centers across each cluster type was found to be quite stable across the three reporting periods, with the majority of centers falling in either the *Variety* or *Mostly Enrichment* cluster. Nearly a fifth of centers were classified as falling within either the *Mostly Homework Help* or *Mostly Tutoring* clusters, while 20 percent of centers in each year were identified as providing *Mostly Recreation* programming.

Figure 2. Primary Program Clusters Based on Activity Data Provided in Relation to the 2005–06, 2006–07, 2007–08, 2008–09, and 2009–10 School Years



Activity Cluster	N					Percent				
	2006	2007	2008	2009	2010	2006	2007	2008	2009	2010
Unknown*	5,908	4,409	4,835	4,656	5,305	-	-	-	-	-
Variety	1,023	1,687	1,331	1,446	1,348	33.6%	38.9%	32.8%	35.9%	35.4%
Enrichment	727	1,005	1,021	958	919	23.8%	23.2%	25.1%	23.8%	24.1%
Recreation	652	868	836	878	752	21.4%	20.0%	20.6%	21.8%	19.7%
Tutoring	366	427	505	342	342	12.0%	9.8%	12.4%	8.5%	9.0%
Homework Help	281	354	371	408	451	9.2%	8.2%	9.1%	10.1%	11.8%

*Primarily includes centers in states electing not to report individual activities data.

While the overall number of centers falling within a given cluster seems roughly stable across years, a relatively high percentage of centers changed cluster membership from one year to the next (see Tables 6 and 7). In addition, the degree of change in terms of the relative emphasis given to certain categories often was fairly dramatic. Of the centers represented both in the 2008–09 and 2009–10 cluster analyses, nearly half were classified in a different cluster based on data supplied for 2009–10 than the cluster they were identified as falling within based on their 2008–09 submission. A similar trend can be seen when examining the change over two years.

As shown in Table 6 and Table 7, centers initially classified as offering a *Variety* of activities or *Mostly Enrichment* were the most likely to remain in the same cluster from 2007–08 to 2009–10 (53 and 54 percent remained in these clusters, respectively), and from 2008–09 to 2009–10 (59

and 58 percent remained in these clusters, respectively). The cluster witnessing the greatest degree of turnover for the two year period from 2007-08 to 2009-10 was *Mostly Tutoring* where only 32% of centers remained in this cluster. The cluster witnessing the greatest degree of turnover from the 2008-09 to the 2009-10 reporting period was also the *Mostly Tutoring* cluster where only 36 percent of centers initially classified in this group remained in this cluster the next year.

Table 6. Comparison of Activities Cluster Membership Between 2007-08 and 2009-10—Percentage of Centers Remaining in the Same Cluster and Moving to Other Cluster Types

2007-08 Cluster Membership	2009-10 Cluster Membership				
	Mostly Recreation	Mostly Tutoring	Variety	Mostly Enrichment	Mostly Homework Help
Mostly Recreation	42%	7%	34%	9%	8%
Mostly Tutoring	7%	32%	35%	12%	14%
Variety	14%	5%	53%	18%	10%
Mostly Enrichment	9%	6%	25%	54%	6%
Mostly Homework Help	14%	6%	22%	16%	42%

Table 7. Comparison of Activities Cluster Membership Between 2008-09 and 2009-10—Percentage of Centers Remaining in the Same Cluster and Moving to Other Cluster Types

2008-09 Cluster Membership	2009-10 Cluster Membership				
	Mostly Recreation	Mostly Tutoring	Variety	Mostly Enrichment	Mostly Homework Help
Mostly Recreation	54%	1%	30%	8%	7%
Mostly Tutoring	11%	36%	26%	14%	13%
Variety	13%	6%	59%	17%	5%
Mostly Enrichment	7%	5%	24%	58%	5%
Mostly Homework Help	11%	11%	23%	11%	45%

It is also interesting to note that centers that changed clusters between the two years also were more likely to report substantial changes across years in the percentage of total hours offered in core activities. An example would be a center that dedicated 70 percent of the total programming hours to tutoring activities in 2007–08 but only 30 percent of their total activity hours to tutoring in 2009–10. As shown in Table 8, for the period from 2007-08 to 2009-10, 89 percent of centers that changed clusters had at least one activity category in which the percentage of total hours represented by that category changed by at least 20 percentage points (for example, from 70 percent to 50 percent of total activity hours offered); 33 percent of centers in this group witnessed at least one area where the change was more than 50 percentage points (for example, from 75 percent to 25 percent). For the 2008-09 to 2009-10 time period as shown in Table 9, 84 percent of centers that changed clusters had at least one activity category in which the percentage of total hours represented by that category changed by at least 20 percentage points; 30 percent

of centers in this group witnessed at least one area where the change was more than 50 percentage points.

In some circumstances, such fluctuations would be expected, especially among first and second year programs as efforts are undertaken to ferret out what works and doesn't work from a service provision standpoint. In addition, many states reduce grant levels in the fourth and/or fifth year of funding to encourage sustainability efforts. In many cases, centers will need to make significant modifications to both their activity and staffing models in light of reduced funding levels.

Table 8. Percentage of Centers Witnessing a Change in the Percentage of Total Hours Offered in One or More Categories

2008 to 2010	Percentage of centers witnessing a change in the percentage of total hours offered in one or more categories of at least...		
Cluster Change Status	10 percent	20 percent	50 percent
Changed Clusters	97%	89%	33%
Same Cluster	69%	39%	2%

Table 9. Percentage of Centers Witnessing a Change in the Percentage of Total Hours Offered in One or More Categories

2009 to 2010	Percentage of centers witnessing a change in the percentage of total hours offered in one or more categories of at least...		
Cluster Change Status	10 percent	20 percent	50 percent
Changed Clusters	98%	84%	30%
Same Cluster	65%	33%	3%

Staffing

The quality of center staffing is a crucial factor in the success of afterschool programming (Vandell, Reisner, Brown, Pierce, Dadisman, & Pechman, 2004), and many of the program improvement approaches being used in the field emphasize the importance of staff for creating positive developmental settings for youth. In this regard, the success of afterschool programs is critically dependent on students forming personal connections with the staff, especially for programs serving older students where a much wider spectrum of afterschool options and activities are available to these youth (Eccles & Gootman, 2002; Rosenthal & Vandell, 1996).

Types of Employees

Staff for 21st CCLC programs come from many sources including teachers, parents, and local college students. Some are paid, while others serve as volunteers. As shown in 10, for the 2009-10 school year, school-day teachers account for the largest percentage of paid staff at 45 percent. Non-teaching school staff account for the second largest at approximately 13 percent.

As for volunteer staff, college students account for the largest percentage at 21 percent with community members second at 19 percent.

Table 10. 2009-10 Staffing Types

Staff Type	Paid Staff	Percent Paid Staff	Volunteer Staff	Percent Volunteer Staff
School-day teachers	56,924	45%	3,546	9%
College students	10,739	8%	8,467	21%
High school students	4,593	4%	7,101	18%
Parents	1,345	1%	6,209	16%
Youth development workers	11,571	9%	2,410	6%
Other community members	3,713	3%	7,329	19%
Other non-teaching school staff	16,049	13%	1,493	4%
Center administrators and coordinators	10,140	8%	523	1%
Other nonschool-day staff with some or no college	8,295	7%	1,015	3%
Other	3,641	3%	1,377	3%
Total	127,010	100%	39,470	100%

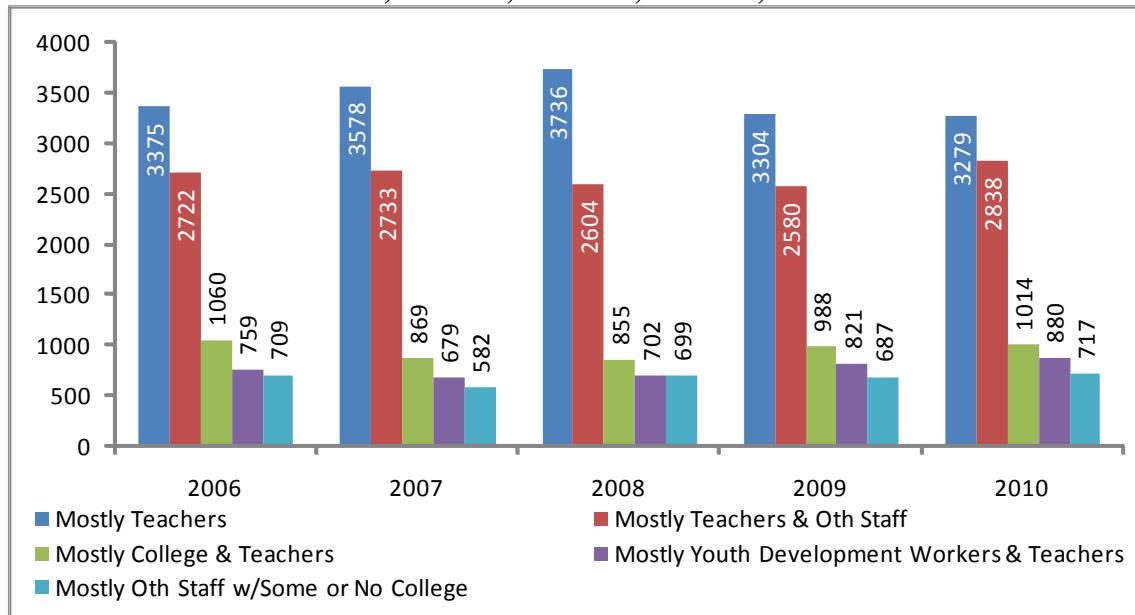
Staffing Clusters

Similar to the activities clusters, we classified centers into clusters based on the extent to which they relied on different categories of staff to deliver programming during the 2005–06, 2006–07, 2007–08, 2008–09, and 2009–10 school years. Each of these staff categories are a combination of the different staff types above. As shown in Figure 3, five primary staffing models were identified:

- Centers staffed mostly by school-day teachers
- Centers staffed mostly by a combination of school-day teachers and other school staff
- Centers staffed mostly by college students and school day teachers
- Centers staffed mostly by youth development workers and school-day teachers
- Centers staffed by other staff with some or no college and school-day teachers

Note that teachers, at least to some extent, were involved in each of the staffing clusters outlined in Figure 3, although the degree of involvement varied significantly from one cluster to the next. For example, on average, centers falling within the *Mostly Teachers* cluster had school-day teachers making up over 82 percent of their school year staff. By comparison, centers identified as falling within the *Mostly Youth Development Workers and School Day Teachers* and *Mostly Other Staff with Some or No College* were both found on average to have 17percent of their school-year afterschool staff made up of school-day teachers. Centers staffed by *Mostly School-Day Teachers and Other School Staff* and *Mostly College Students and School-Day Teachers* had average rates of teacher involvement of 37 percent and 14 percent, respectively.

Figure 3. Primary Staffing Clusters Based on Staffing Data Provided in Relation to the 2005–06, 2006–07, 2007–08, 2008–09, and 2009–10 School Years



	N					Percent				
	2006	2007	2008	2009	2010	2006	2007	2008	2009	2010
Unknown	246	268	273	299	383	-	-	-	-	-
Mostly Teachers	3375	3578	3736	3304	3279	39.1%	42.4%	43.5%	39.4%	37.6%
Mostly Teachers & Other Staff	2722	2733	2604	2580	2838	31.6%	32.4%	30.3%	30.8%	32.5%
Mostly College Students & Teachers	1060	869	855	988	1014	12.3%	10.3%	9.9%	11.8%	11.6%
Mostly Youth Development Workers & Teachers	759	679	702	821	880	8.8%	8.0%	8.2%	9.8%	10.1%
Other School Staff w/Some or No College	709	582	699	687	717	8.2%	6.9%	8.1%	8.2%	8.2%

Similar to the analysis of activity patterns, note that the overall distribution of centers across each of the categories identified in Figure 3 was consistent across the 2005–06, 2006–07, 2007–08, 2008–09, and 2009–10 reporting periods. Here again, an effort also was made to explore how likely it was that a center would move from one cluster to another between the years (starting with 2006–07 due to the fact very few centers had cluster designations for both 2006–07 and 2009–10). In this case, it was found that 43 percent of centers moved from one cluster to another between 2006–07 and 2009–10, 43 percent of centers moved from one cluster to another between 2007–08 and 2009–10, and 37 percent of centers moved from one cluster to another between 2008–09 and 2009–10. As shown in Table 11 through Table 13, centers falling within the *Mostly Teachers* cluster demonstrated the most consistency across years, with 66 percent of

centers classified in this group in 2006–07 remaining in this cluster in 2009–10, 69 percent of centers classified in this group in 2007–08 remaining in this cluster in 2009–10, and 73 percent of centers classified in this group in 2008–09 remaining in this cluster in 2009–10. The *Mostly School Day Teachers and Other Staff* cluster demonstrated the highest average influx in terms of centers initially classified in a different cluster in 2006–07, 2007–08, and 2008–09 that moved into this cluster in 2009–10.

Table 11. Comparison of Staffing Cluster Membership between 2006-07 and 2009-10 — Percentage of Centers Remaining in the Same Cluster and Moving to Other Cluster Types

2006-07 Cluster Membership	2009-10 Cluster Membership				
	Mostly Teachers/Other Staff	Mostly College / Teachers	Mostly Other Staff w/Some or No College	Mostly Youth Development Workers / Teachers	Mostly Teachers
Mostly School-Day Teachers & Other Staff	57.3%	6.2%	7.0%	2.8%	26.7%
Mostly College Students & School-Day Teachers	23.2%	56.5%	1.4%	7.2%	11.6%
Mostly Other School Staff w/Some or No College	32.7%	14.5%	18.2%	14.5%	20.0%
Mostly Youth Development Workers & School-Day Teachers	33.9%	7.1%	7.1%	33.9%	17.9%
Mostly School-day Teachers	25.6%	3.3%	3.8%	1.8%	65.6%

Table 12. Comparison of Staffing Cluster Membership between 2007-08 and 2009-10 — Percentage of Centers Remaining in the Same Cluster and Moving to Other Cluster Types

2007-08 Cluster Membership	2009-10 Cluster Membership				
	Mostly Teachers/Other Staff	Mostly College / Teachers	Mostly Other Staff w/Some or No College	Mostly Youth Development Workers / Teachers	Mostly Teachers
Mostly School-Day Teachers & Other Staff	56.2%	7.3%	7.1%	5.8%	23.6%
Mostly College Students & School-Day Teachers	20.8%	55.3%	7.8%	9.0%	7.1%
Mostly Other School Staff w/Some or No College	20.4%	24.0%	30.8%	14.0%	10.9%
Mostly Youth Development Workers & School-Day Teachers	22.2%	14.9%	14.0%	39.4%	9.5%
Mostly School-day Teachers	23.7%	2.4%	2.1%	2.5%	69.2%

Table 13. Comparison of Staffing Cluster Membership between 2008-09 and 2009-10 — Percentage of Centers Remaining in the Same Cluster and Moving to Other Cluster Types

2008-09 Cluster Membership	2009-10 Cluster Membership				
	Mostly Teachers/Other Staff	Mostly College / Teachers	Mostly Other Staff w/Some or No College	Mostly Youth Development Workers / Teachers	Mostly Teachers
Mostly School-Day Teachers & Other Staff	61.7%	7.3%	6.3%	4.6%	20.2%
Mostly College Students & School-Day Teachers	14.3%	61.0%	9.2%	10.8%	4.8%
Mostly Other School Staff w/Some or No College	20.9%	21.9%	37.9%	11.3%	8.0%
Mostly Youth Development Workers & School-Day Teachers	15.7%	10.5%	11.3%	49.5%	12.9%
Mostly School-day Teachers	20.6%	2.2%	1.8%	2.9%	72.5%

Centers that changed clusters between the two years were more likely to witness at least one large change across years in the percentage of staff in a given category that worked in the center. For example, a center may have reported that 70 percent of its staff in 2007–08 were school-day teachers while in 2009–10 it reported that teachers made up only 30 percent of the total paid staff. As shown in Table 14, for the three year period from 2006-07 to 2009-10, 90 percent of centers that changed clusters had at least one staffing category in which the percentage of total staff represented by that category changed by at least 20 percentage points (for example, from 70 percent to 50 percent of total staff); 33 percent of centers in this group witnessed at least one area where the change was more than 50 percentage points (for example, from 75 percent to 25 percent). As shown in Table 15, for the period from 2007-08 to 2009-10, 87 percent of centers that changed clusters had at least one staffing category in which the percentage of total staff represented by that category changed by at least 20 percentage points; 41 percent of centers in this group witnessed at least one area where the change was more than 50 percentage points. As shown in Table 16, for the period from 2008-09 to 2009-10, 85 percent of centers that changed clusters had at least one staffing category in which the percentage of total staff represented by that category changed by at least 20 percentage points; 36 percent of centers in this group witnessed at least one area where the change was more than 50 percentage points.

Table 14. Percentage of Centers Witnessing a Change in the Percentage of Total Paid Staff in One or More Categories

2007 to 2010	Percentage of centers witnessing a change in the percentage of total hours offered in one or more categories of at least...		
Cluster Change Status	10 percent	20 percent	50 percent
Changed Clusters	99%	90%	33%
Same Cluster	76%	41%	3%

Table 15. Percentage of Centers Witnessing a Change in the Percentage of Total Paid Staff in One or More Categories

2008 to 2010	Percentage of centers witnessing a change in the percentage of total hours offered in one or more categories of at least...		
Cluster Change Status	10 percent	20 percent	50 percent
Changed Clusters	98%	87%	41%
Same Cluster	73%	43%	4%

Table 16. Percentage of Centers Witnessing a Change in the Percentage of Total Paid Staff in One or More Categories

2009 to 2010	Percentage of centers witnessing a change in the percentage of total hours offered in one or more categories of at least...		
Cluster Change Status	10 percent	20 percent	50 percent
Changed Clusters	97%	85%	36%
Same Cluster	67%	37%	3%

Grade Level Served

A topic of increasing attention nationwide relates to the role that grade level plays, both in terms of (1) how 21st CCLC programs should structure their operations and program offerings (programming for elementary students and for high-school students should probably not be exactly the same), and (2) in terms of the domain of outcomes they should be accountable for through performance indicator systems (e.g., indicators for an elementary-level program might need to be different from indicators for a high-school program). This section provides an overview of the extent to which 21st CCLC programs served students from each grade level.

Students and Grade Level

Table 17 shows the number of students served per grade level in 2009-10. The distribution is broad with grades 3 through 6 having the highest total number of students attending. Each of those grades account for approximately 10 percent of all student attendees. Students who attend programming for 30 days or more, are considered to be in a special category called *regular attendees*. As shown in Table 17, grades 2 through 6 have the highest number of regular attendees with each grade level accounting for over 10 percent of all regular attendees.

Table 17. Students per Grade Level in 2009-10

Grade Level	Total Student Attendees		Total Regular Student Attendees	
	Number of Students	Percent of Students	Number of Students	Percent of Students
Pre-K	8,191	1%	4,124	1%
K	63,403	4%	39,123	5%
1st	101,975	6%	65,534	8%
2nd	117,968	7%	76,713	10%
3rd	138,770	9%	91,616	12%
4th	140,329	9%	91,099	12%
5th	137,780	9%	85,356	11%
6th	152,923	10%	81,821	10%
7th	133,630	8%	63,884	8%
8th	122,282	8%	55,038	7%
9th	130,665	8%	34,416	4%
10th	122,680	8%	34,461	4%
11th	114,963	7%	33,363	4%
12th	100,419	6%	28,128	4%
Total⁴	1,585,978	100%	784,676	100%

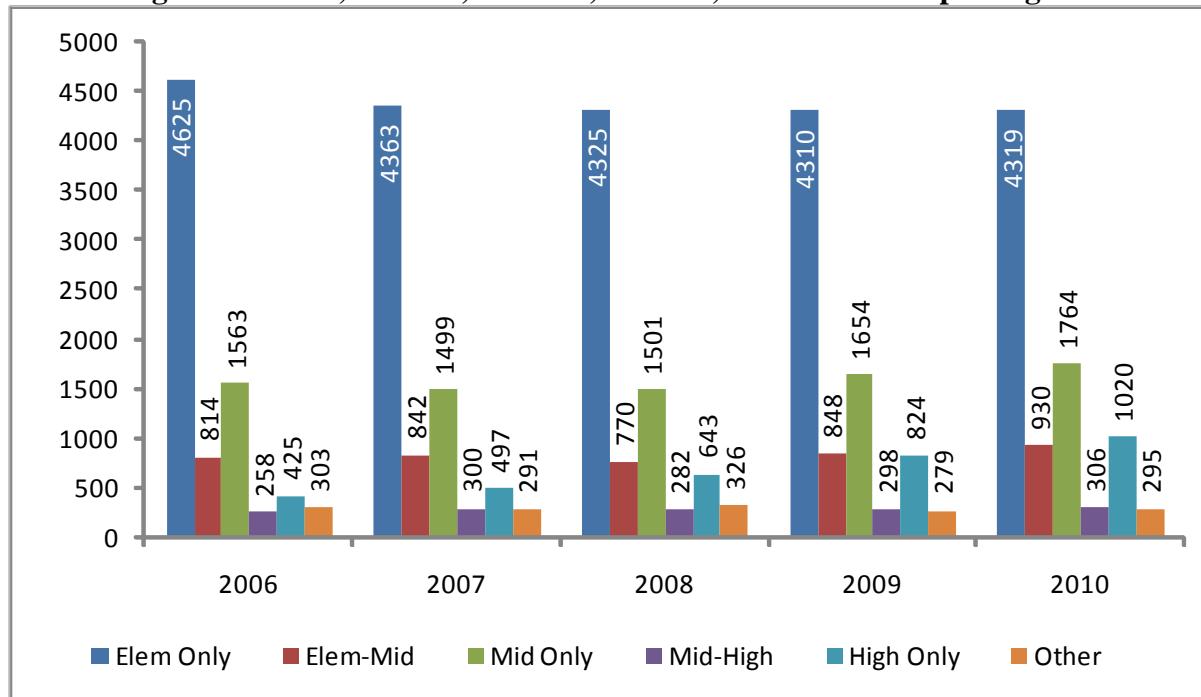
Centers and Grade Level

Using data collected in PPICS related to the grade level of students attending a center, centers were classified as: 1) *Elementary Only*, defined as centers serving students up to Grade 6; 2) *Elementary/Middle*, defined as centers serving students up to Grade 8; 3) *Middle Only*, defined as centers serving students in Grades 5–8; 4) *Middle/High*, defined as centers serving students in Grades 5–12; and 5) *High Only*, defined as centers serving students in Grades 9–12. A sixth *Other* category includes centers that did not fit one of the other five categories, including centers that served students in elementary, middle, and high school grades. Only the grade level of students considered *regular attendees* were used for the category assignments in this report.

As shown in Figure 4, slightly less than two thirds of centers in 2005–06, 2006–07, 2007–08, 2008–09, and 2009–10 served elementary students in some capacity, approximately 20 percent exclusively served middle school students, and 5 percent to 12 percent exclusively served high school students.

⁴ The student totals here will not match the totals of Table 3, because students for whom the grade level is unknown are not included in this table.

**Figure 4. Number of 21st CCLCs by Grade Level Served
During the 2005–06, 2006-07, 2007–08, 2009-10, and 2009-10 Reporting Periods**



Grade Level	N					Percent				
	2006	2007	2008	2009	2010	2006	2007	2008	2009	2010
Unknown	883	917	1022	467	478	-	-	-	-	-
Elem Only	4625	4363	4325	4310	4319	57.9%	56.0%	55.1%	52.5%	50.0%
Elem-Mid	814	842	770	848	930	10.2%	10.8%	9.8%	10.3%	10.8%
Mid Only	1563	1499	1501	1654	1764	19.6%	19.2%	19.1%	20.1%	20.4%
Mid-High	258	300	282	298	306	3.2%	3.9%	3.6%	3.6%	3.5%
High Only	425	497	643	824	1020	5.3%	6.4%	8.2%	10.0%	11.8%
Other	303	291	326	279	295	3.8%	3.7%	4.2%	3.4%	3.4%

Estimated Per-Student Expenditures

It is clear from the data provided so far on the characteristics of 21st CCLC programs that there was a large degree of diversity in program structure during the 2005–06, 2006-07, 2007–08, 2008-09, and 2009-10 reporting periods. Another area of substantial variation among 21st CCLC programs was in the amount of funding a center received to support the provision of afterschool services and activities, especially when considering the level of funding against the total number of students served in a given center. The following section explores the degree of variation in

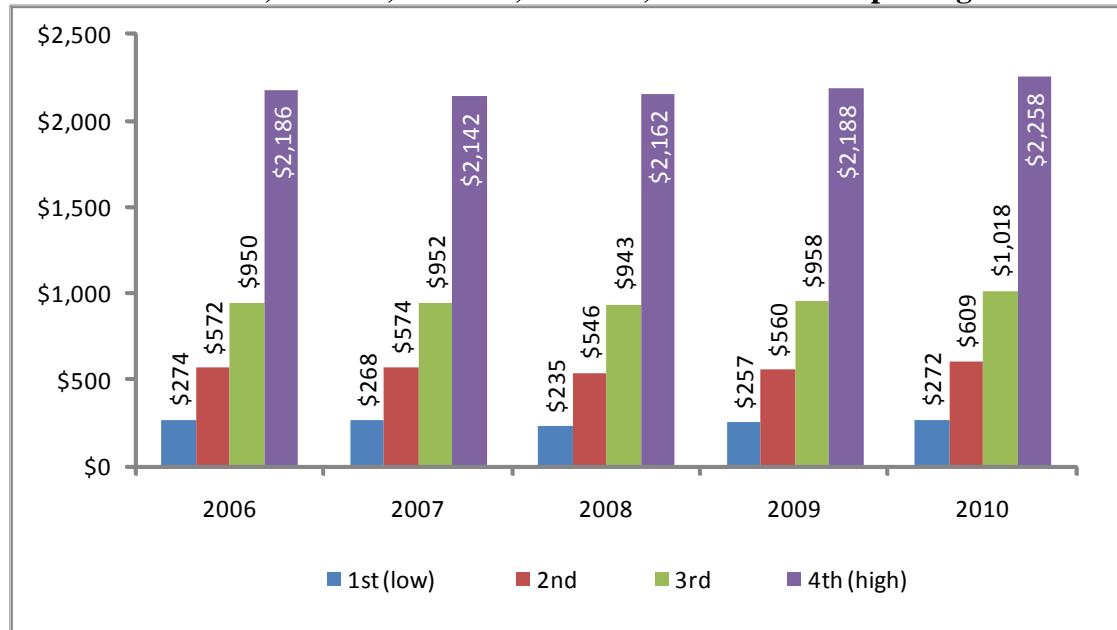
estimated per-student expenditures across centers during the 2005–06, 2006–07, 2007–08, 2008–09, and 2009–10 reporting periods.

Funding data in PPICS are collected at the grantee level. To derive a per-student funding amount for each grant, per-center 21st CCLC funding was estimated by dividing the total grant funding amount by the number of centers. The resulting center-level amount was then divided by the number of students served by that center during the reporting period.

To display these data efficiently, we grouped centers into quartiles (i.e., four groups containing roughly the same number of centers) based on the level of per-student expenditure, with centers in the first quartile having the lowest level of per-student expenditure and those in the fourth quartile demonstrating the highest level.

Note that these calculations result only in estimates of per-student expenditures because factors such as differential administrative costs, potential available carryover funding, and/or the existence of other sources of funding were not taken into consideration. With these caveats in mind, Figure 5 displays the average estimated per-student expenditure amount per quartile across the 2005–06, 2006–07, 2007–08, 2008–09, and 2009–10 reporting periods. The most significant finding appears to be the large jump in the average estimated per-student expenditures as you move from the third to the fourth quartile. It appears that there is a fair degree of variation among centers classified within this fourth quartile, with the range of funding levels spanning \$1,229 to \$7,988 in 2005–06, \$1,220 to \$8,051 in 2006–07, \$1,230 to \$7,805 in 2007–08, \$1,230 to \$8,006 in 2008–09, and \$1,313 to \$7,865 in 2009–10. Note that these ranges reflect minimum and maximum quartile values taken *after* the exclusion of all per-student amounts that fell outside 3.28 standard deviations.

Figure 5. Average Estimated Per-Student Expenditures by Funding Quartile for the 2005–06, 2006–07, 2007–08, 2008–09, and 2009–10 Reporting Periods



Per-Student Expenditure Quartile	N					Percent				
	2006	2007	2008	2009	2010	2006	2007	2008	2009	2010
Centers Where Data Not Available	747	847	791	266	195	8.0%	9.4%	8.7%	3.1%	2.1%
Mean Per-Student Funding Level						-	-	-	-	-
1st Quartile	\$274	\$268	\$235	\$257	\$272	-	-	-	-	-
2nd Quartile	\$572	\$574	\$546	\$560	\$609	-	-	-	-	-
3rd Quartile	\$950	\$952	\$943	\$958	\$1,018	-	-	-	-	-
4th Quartile	\$2,186	\$2,142	\$2,162	\$2,162	\$2,258	-	-	-	-	-

Table 18 shows an average funding-per-student estimate for all centers for 2005-06, 2006-07, 2007-08, 2008-09, and 2009-10 APR years. In 2009-10, the average funding per student was \$595. This is a slight increase from 2007-08 and 2009-10, but still lower than 2005-06 and 2006-07. Note that these estimates include grant award amounts and student totals from complete APR records—outlier values have not been excluded.

Table 18: Funding Per Student

	Total Funding for Year	Total Students	Funding per Student
2006	\$894,934,390	1,433,713	\$624.21
2007	\$850,941,539	1,388,883	\$612.68
2008	\$837,734,048	1,416,367	\$591.47
2009	\$873,135,321	1,506,920	\$579.42
2010	\$988,043,053	1,660,988	\$594.85

Section 2: Performance on the GPRA Indicators

In addition to collecting information on the operational characteristics of 21st CCLC programs, a primary purpose of PPICS is to collect data to inform performance in meeting the GPRA indicators established for the program. The GPRA indicators, outlined in Table 19, are a primary tool by which ED evaluates the effectiveness and efficiency of 21st CCLCs operating nationwide relative to two primary objectives defined for the program.

1. Participants in 21st Century Community Learning Center programs will demonstrate educational and social benefits and exhibit positive behavioral changes (indicators 1.1 to 1.14).
2. 21st Century Community Learning Centers will develop afterschool activities and educational opportunities that consider the best practices identified through research findings and other data that lead to high-quality enrichment opportunities that positively affect student outcomes (i.e., used highly qualified staff; offer afterschool programs every day and on weekends; structure afterschool curriculum on school-based curriculum, etc.).

Also, in addition to the indicators identified in Table 19, it is important to note that ED has established a series of efficiency indicators for the program as well, which are assessed using information collected directly by ED outside the domain of PPICS. These efficiency indicators relate to the formal processes employed by ED program staff to monitor SEA implementation of the program:

1. The average number of days it takes the Department to submit the final monitoring report to an SEA after the conclusion of a site visit.
2. The average number of weeks a State takes to resolve compliance findings in a monitoring visit report.

Information related to ED and SEA performance relative to these measures is not provided in this report.

This section of the report provides a summary of the status of the performance indicators based on data collected as part of the 2009–10 APR and discusses how performance relative to these indicators has varied across the past four reporting periods.

Table 19. 21st CCLC GPRA Performance Indicators

GPRA Performance Indicators
Measure 1.1 of 14: The percentage of <i>elementary</i> 21st Century regular program participants whose mathematics grades improved from fall to spring.
Measure 1.2 of 14: The percentage of <i>middle and high school</i> 21st Century regular program participants whose mathematics grades improved from fall to spring.
Measure 1.3 of 14: The percentage of <i>all</i> 21st Century regular program participants whose mathematics grades improved from fall to spring.
Measure 1.4 of 14: The percentage of <i>elementary</i> 21st Century regular program participants whose English grades improved from fall to spring.
Measure 1.5 of 14: The percentage of <i>middle and high school</i> 21st Century regular program participants whose English grades improved from fall to spring.
Measure 1.6 of 14: The percentage of <i>all</i> 21st Century regular program participants whose English grades improved from fall to spring.
Measure 1.7 of 14: The percentage of <i>elementary</i> 21st Century regular program participants who improve from not proficient to proficient or above in reading on state assessments.
Measure 1.8 of 14: The percentage of <i>middle and high school</i> 21st Century regular program participants who improve from not proficient to proficient or above in mathematics on state assessments.
Measure 1.9 of 14: The percentage of <i>elementary</i> 21st Century regular program participants with teacher-reported improvement in homework completion and class participation.
Measure 1.10 of 14: The percentage of <i>middle and high school</i> 21st Century program participants with teacher-reported improvement in homework completion and class participation.
Measure 1.11 of 14: The percentage of <i>all</i> 21st Century regular program participants with teacher-reported improvement in homework completion and class participation.
Measure 1.12 of 14: The percentage of <i>elementary</i> 21st Century participants with teacher-reported improvement in student behavior
Measure 1.13 of 14: The percentage of <i>middle and high school</i> 21st Century participants with teacher-reported improvement in student behavior.
Measure 1.14 of 14: The percentage of <i>all</i> 21st Century participants with teacher-reported improvement in student behavior.
Measure 2.1 of 2: The percentage of 21st Century Centers reporting emphasis in at least one core academic area.
Measure 2.2 of 2: The percentage of 21st Century Centers offering enrichment and support activities in other areas.

GPRA Indicator Results for 2009–10

Table 20 provides an overall summary of the 21st CCLC program GPRA indicator data for the 2009–10 reporting period along with the performance targets for this period. Note that not all states collect each of the different types of indicator data. See Appendix B for more detail.

As Table 20 shows, nearly all of the performance targets for the 2009–10 reporting period were not reached. For the range of indicators related to regular attendee improvement in student achievement and behaviors, the only indicators where the performance target was reached were related to the percentage of regular program participants improving from not proficient to proficient or above on math or reading state assessments.

Table 20. GPRA Performance Indicators for the 2009–10 Reporting Period

GPRA Performance Indicator	Performance Target	2008–09 Reporting Period
Measure 1.1 of 14: The percentage of elementary 21st Century regular program participants whose mathematics grades improved from fall to spring.	47.5%	38.40%
Measure 1.2 of 14: The percentage of middle and high school 21st Century regular program participants whose mathematics grades improved from fall to spring.	47.5%	33.82%
Measure 1.3 of 14: The percentage of all 21st Century regular program participants whose mathematics grades improved from fall to spring.	47.5%	36.72%
Measure 1.4 of 14: The percentage of elementary 21st Century regular program participants whose English grades improved from fall to spring.	47.5%	40.19%
Measure 1.5 of 14: The percentage of middle and high school 21st Century regular program participants whose English grades improved from fall to spring.	47.5%	34.57%
Measure 1.6 of 14: The percentage of all 21st Century regular program participants whose English grades improved from fall to spring.	47.5%	37.97%
Measure 1.7 of 14: The percentage of elementary 21st Century regular program participants who improve from not proficient to proficient or above in reading on state assessments.	24%	26.54%
Measure 1.8 of 14: The percentage of middle and high school 21st Century regular program participants who improve from not proficient to proficient or above in mathematics on state assessments.	16%	17.83%
Measure 1.9 of 14: The percentage of elementary 21st Century regular program participants with teacher-reported improvement in homework completion and class participation.	75%	74.12%

GPRA Performance Indicator	Performance Target	2008–09 Reporting Period
Measure 1.10 of 14: The percentage of middle and high school 21st Century program participants with teacher-reported improvement in homework completion and class participation.	75%	69.34%
Measure 1.11 of 14: The percentage of all 21st Century regular program participants with teacher-reported improvement in homework completion and class participation.	75%	72.42%
Measure 1.12 of 14: The percentage of elementary 21st Century participants with teacher-reported improvement in student behavior	75%	68.66%
Measure 1.13 of 14: The percentage of middle and high school 21st Century participants with teacher-reported improvement in student behavior.	75%	65.04%
Measure 1.14 of 14: The percentage of all 21st Century participants with teacher-reported improvement in student behavior.	75%	67.47%
Measure 2.1 of 2: The percentage of 21st Century Centers reporting emphasis in at least one core academic area.	100%	97.04%
Measure 2.2 of 2: The percentage of 21st Century Centers offering enrichment and support activities in other areas.	100%	97.04%

Trends in GPRA Indicator Performance

The 2009–10 reporting period represented the seventh wave of data collected in PPICS that allowed for an assessment of how well the program was functioning relative to the established GPRA measures for the program.

Table 21 describes the overall performance of programs (without breakdowns by grade level) by reporting period across each of the GPRA indicator categories. The performance levels, based on attendance gradation for the two reporting periods in which data were collected in this manner, are also included. Note that in Table 21, two different state assessment-based measures are presented: (1) *Improving* represents the percentage of regular attendees who scored below proficiency on the assessment taken in the prior year that moved to a higher proficiency category during the reporting period in question, and (2) *Attaining* represents the percentage of regular attendees who moved from below proficiency on the prior year’s assessment to proficiency or above on the assessment taken during the reporting period. The difference between the two measures is that the *Improving* metric counts regular attendees as having improved even if they did not achieve proficiency based on state standards; the latter measure does not count these students as having improved even though they demonstrated a higher level of performance on the state assessment in question. The GPRA indicator calculation is based on the latter approach.

As shown in Table 21, when the measures are examined without taking into consideration attendance gradation, no apparent trend toward higher levels of program performance is discernable across the reporting periods, and in the case of grades improvement rates the trend is a decline. Based on these results, one may surmise that programs are not making progress in helping students reach desired outcomes. This is mitigated, however, when cross-year progress is assessed employing the gradation reporting option, as both student behavior metrics and state assessment metrics in which the attaining criteria are employed demonstrate higher levels of achievement during the 2009–10 reporting period as compared with 2005–06 levels of performance. Gradation data were collected in only approximately half of the states in each reporting period, however, and the positive cross-year comparisons are likely reflective of overall trends in this subset of states as opposed to the program as a whole. Also, grade improvement rates for 2009-10 were lower than they have been in any previous reporting period, even across the gradation bands.

Finally, Table 21 demonstrates the positive relationship that appears between higher levels of attendance and the percentage of regular attendees witnessing improvement on a given outcome measure type. For example, during the 2005–06 reporting period, approximately 34 percent of regular attendees participating in 21st CCLC programming from 30–59 days that scored below proficiency on the 2005 state assessment in mathematics improved to a higher proficiency level in 2006. For regular attendees participating 90 days or more, this percentage was 46 percent. This result is largely replicated in 2006-07, 2007–08, 2008-09 and 2009-10 where the gap between the 30–59 day group and the 90 days or more groups was found to be 5 to 12 percentage points. This general finding is consistent across many of the impact categories and reporting periods in which attendance gradation data were collected.

Table 21. Grades, State Assessment Results, and Teacher Survey Results Across Years

	% Increase 2009–10	% Increase 2008–09	% Increase 2007–08	% Increase 2006–07	% Increase 2005–06	% Increase 2004–05	% Increase 2003–04
Grades							
Mathematics Grades	36	37	40	41	42	40	42
Reading Grades	37	38	42	43	45	43	45
By Attendance Gradation							
Mathematics Grades (30–59)	34	35	37	39	36	N/A	N/A
Mathematics Grades (60–89)	36	35	39	39	39	N/A	N/A
Mathematics Grades (90+)	36	35	40	43	40	N/A	N/A
Reading Grades (30–59)	35	37	38	41	39	N/A	N/A
Reading Grades (60–89)	36	37	40	41	44	N/A	N/A
Reading Grades (90+)	38	36	41	45	43	N/A	N/A
State Assessment Results (All Regular Attendees)							
Mathematics Proficiency (Attaining)	22	23	22	22	17	30	N/A
Reading Proficiency (Attaining)	23	23	23	23	17	29	N/A
Mathematics Proficiency (Improving)	35	36	36	36	32	41	31
Reading Proficiency (Improving)	36	38	38	39	33	37	31
By Attendance Gradation							
Mathematics Proficiency (Attaining, 30–59)	32	29	29	27	24	N/A	N/A
Mathematics Proficiency (Attaining, 60–89)	36	34	31	31	24	N/A	N/A
Mathematics Proficiency (Attaining, 90+)	39	39	39	33	31	N/A	N/A
Reading Proficiency (Attaining, 30–59)	32	33	37	37	31	N/A	N/A
Reading Proficiency (Attaining, 60–89)	35	37	38	41	27	N/A	N/A
Reading Proficiency (Attaining, 90+)	38	39	41	41	33	N/A	N/A
Mathematics Proficiency (Improving, 30–59)	40	37	36	37	34	N/A	N/A
Mathematics Proficiency (Improving, 60–89)	43	42	39	41	37	N/A	N/A
Mathematics Proficiency (Improving, 90+)	45	47	47	43	46	N/A	N/A
Reading Proficiency (Improving, 30–59)	40	44	45	47	42	N/A	N/A
Reading Proficiency (Improving, 60–89)	43	48	45	51	40	N/A	N/A
Reading Proficiency (Improving, 90+)	46	49	48	51	48	N/A	N/A
Teacher Survey Results							
Improved HW Completion and Class Partic.	72	73	76	75	73	72	68
Improved Student Behavior	67	69	72	71	68	67	63
By Attendance Gradation							
Improved HW Completion and Class Partic. (30–59)	68	69	71	72	71	N/A	N/A
Improved HW Completion and Class Partic. (60–89)	70	71	72	73	74	N/A	N/A
Improved HW Completion and Class Partic. (90+)	70	72	73	73	76	N/A	N/A
Improved Student Behavior (30–59)	62	64	66	67	66	N/A	N/A
Improved Student Behavior (60–89)	65	65	66	67	69	N/A	N/A
Improved Student Behavior (90+)	65	67	68	69	72	N/A	N/A

Table 22. Number and Percent of Students Maintaining Highest Grade, 2009-10

Highest Grade as % of All Grades Reported		Highest Grade N	
	Math	Reading	Math
2007	5.96%	5.76%	20,214
2008	6.06%	6.13%	19,962
2009	8.06%	8.42%	24,216
2010	8.38%	8.51%	28,757
			29,248

Section 3: Indicator Performance by Key Subgroups

Building from the analyses conducted in Sections 1 and 2, attention is given in this section to different program subgroups and how they varied in their level of performance relative to the federally defined performance indicators associated with the 21st CCLC program during the 2005–06 through 2009–10 reporting periods. Results are highlighted where there is some consistency across multiple impact categories, especially grades and state assessment results. In this regard, a meaningful correlation is more likely to exist between a given center characteristic and student achievement outcomes if the direction and strength of this relationship is consistent across multiple impact categories. Here again, the focus is primarily on the following center characteristics:

- The activity cluster associated with the center (e.g., mostly tutoring and homework help as opposed to an emphasis on offering arts enrichment)
- The staffing model employed by the center (e.g., mostly school-day teachers, mostly college students and school day teachers, etc.)
- The target population served by a program, especially in terms of the grade level served
- The type of organization where the 21st CCLC program is located, especially when comparing school-based with non-school-based centers
- The amount of funding a grant expended per student served during the reporting period

In Table 23, subgroups associated with each of these areas are considered in conjunction with the percentage of regular attendees nationwide demonstrating improvement in reading and mathematics grades and state assessment results during the 2009–10 reporting period. Again, note that in Table 23 that two different state assessment-based measures are presented: (1) *Improving* represents the percentage of regular attendees who scored below proficiency on the assessment taken in the prior year that moved to a higher proficiency category during the reporting period in question, and (2) *Attaining* represents the percentage of regular attendees who moved from below proficiency on the prior year’s assessment to proficiency or above on the assessment taken during the reporting period. The difference between the two measures is that *Improving* includes regular attendees even if they did not achieve proficiency based on state standards; the latter measure does not count these students even though they demonstrated a higher level of performance on the state assessment in question.

Table 23 presents a significant amount of data, although the most interesting findings may be related to the activity and staffing cluster, center type, and per-student expenditure analyses. These results are explored further in the following sections to determine how consistent these findings were across time and measurement approach.

Table 23. Grades and State Assessment Results for the 2009–10 Reporting Period by Key Center Characteristics

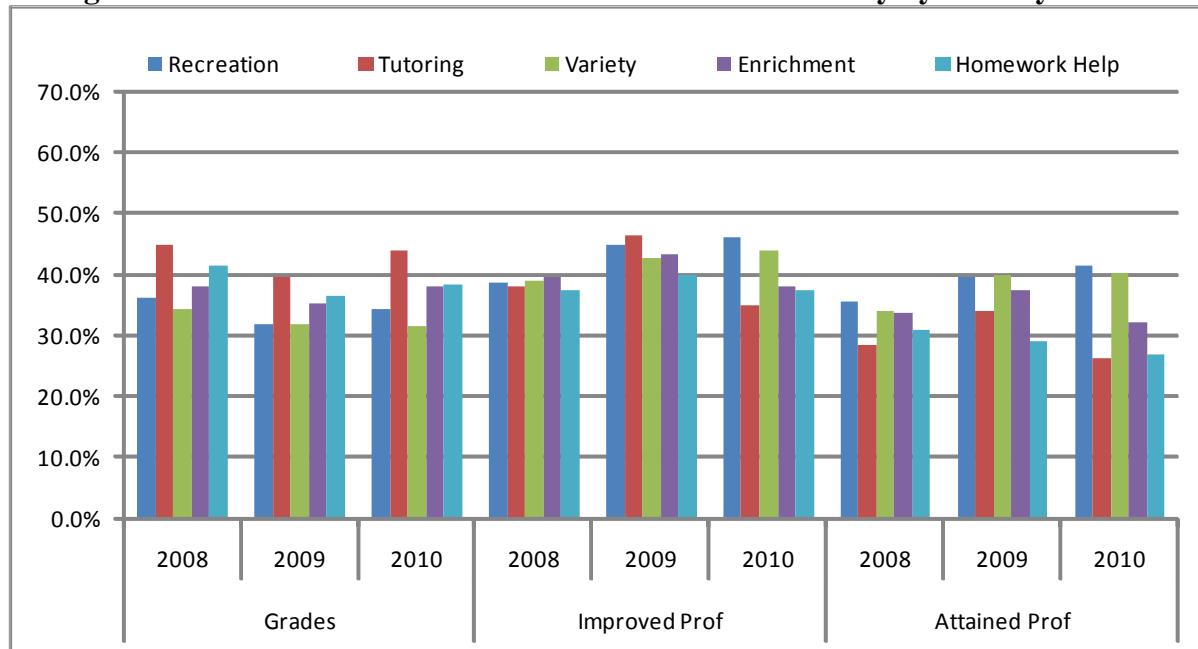
Note. The appendix contains information on the number of centers associated with a given cell of data.

	Grades—Percentage Improved		State Assessment—Percentage Improving		State Assessment—Percentage Attaining	
	Mathematics	Reading	Mathematics	Reading	Mathematics	Reading
By Activity Cluster						
Not Classified	38	39	33	35	18	20
Mostly Recreation	35	35	46	46	42	41
Mostly Tutoring	44	45	35	35	26	26
Variety	32	33	44	47	40	43
Mostly Enrichment	38	39	38	39	32	34
Mostly Homework Help	39	40	38	38	27	27
By Staffing Cluster						
Not Classified	37	38	38	38	27	24
Teach 37% / Staff 27%	34	35	35	37	24	26
College 52% / Teach 14%	35	38	36	36	21	20
Oth No College 56% / Teach 17%	33	35	37	36	22	20
YD 64% / Teach 17%	38	39	33	36	17	21
Teach 82%	39	40	34	36	23	25
By Grade Level						
Not Classified	43	47	45	42	30	35
Elem Only	38	40	41	41	30	27
Elem Mid	37	38	36	37	23	24
Mid Only	33	34	36	36	25	25
Mid High	34	36	32	32	18	20
High Only	35	36	29	31	13	17
Other	36	37	36	36	32	31
By Center Type						
Not School Based	36	38	32	32	21	22
School Based	37	38	35	37	22	23
By Per-Student Expenditure (Quartiles)						
First (Low)	40	41	33	34	17	19
Second	34	36	38	39	28	28
Third	35	36	38	39	28	28
Fourth (High)	38	41	37	39	26	28

Indicator Performance by Activity Cluster

In Figure 6, program cluster is considered in conjunction with the percentage of regular attendees nationwide witnessing an improvement in mathematics grades and state assessment results during the 2007–08, 2008–09, and 2009–10 reporting periods. Regular attendees associated with centers in the *Mostly Tutoring* cluster in 2009–10 were more apt to demonstrate an improvement in mathematics grades in 2007–08, 2008–09, and 2009–10 (44 percent, 40 percent, and 44 percent respectively) than regular attendees participating in other program types. However, similar trends were not found to be associated with assessment measures.. In other years, centers in the *Variety* and *Recreation* clusters were at or near the top for state assessment measures.

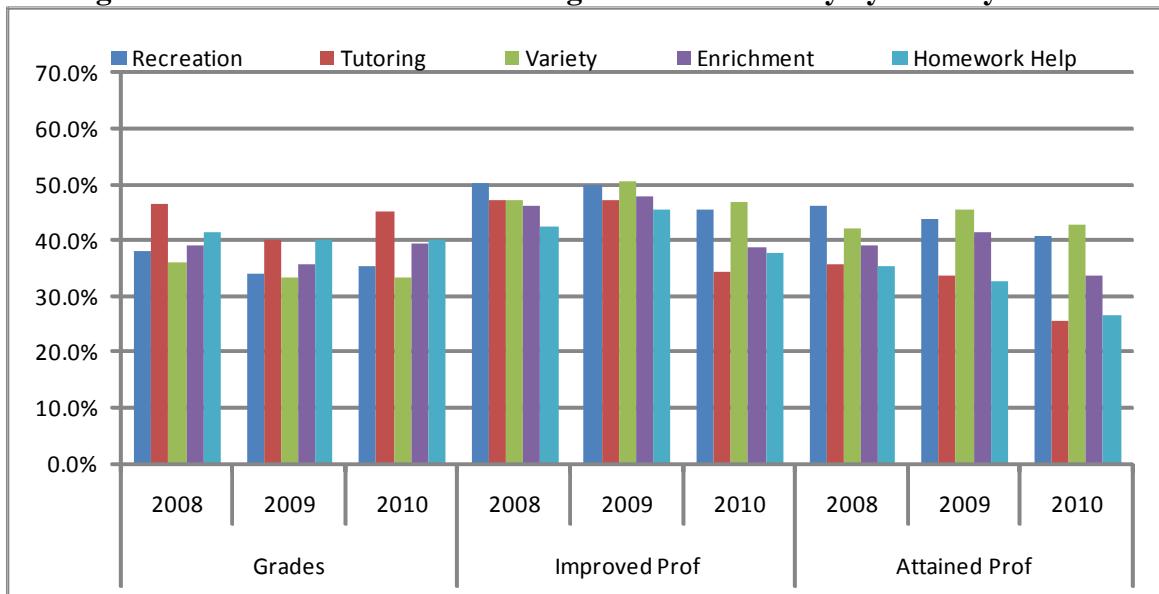
Figure 6. Percent Increase in Mathematics Grade/Proficiency by Activity Cluster



Note. “Improved Prof” and “Attained Prof” both refer to proficiency on State assessments.

In Figure 7, we see that centers associated with *Mostly Homework Help* and *Mostly Tutoring* clusters demonstrated the highest gains for reading grades across the three years. Centers associated with *Variety* or *Recreation* clusters tended to demonstrate higher assessment improvement rates, while centers associated with *Mostly Tutoring* and *Mostly Homework Help* clusters seem to trail centers in other clusters in the percent of students attaining proficiency in reading.

Figure 7. Percent Increase in Reading Grade/Proficiency by Activity Cluster

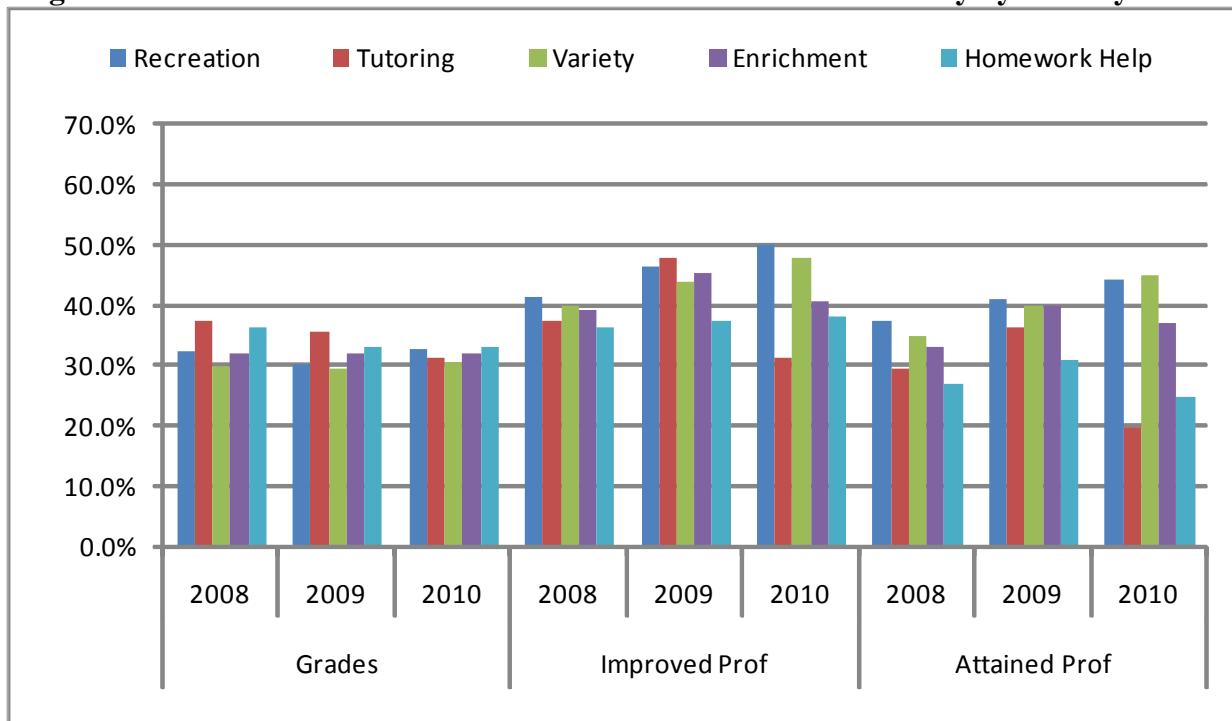


Note. "Improved Prof" and "Attained Prof" both refer to proficiency on State assessments.

In interpreting the analyses associated with Figure 6 and Figure 7, a relatively small number of *Mostly Tutoring* centers were having a meaningful impact on the overall performance numbers for this activity cluster by serving a fairly large number of regular attendees and reporting that a very high percentage of these regular attendees witnessed an improvement on the grades measures under consideration. In light of this finding, and in the interest of verifying the advantage of these programs demonstrated in Figure 6 and Figure 7, the median level of improvement across each of the activity clusters was examined. As a result, it was found that the influence of these large *Mostly Tutoring* centers that demonstrated very high levels of regular attendee improvement on the overall level of improvement demonstrated by centers in the cluster was reduced but still evident. These results are shown in Figure 8 and Figure 9 for mathematics and reading/language arts, respectively.

In terms of improvement in mathematics results, as shown in Figure 8, by exploring the median performance of centers, the *Mostly Tutoring* centers retain their advantage in terms of improving mathematics grades in 2007-08, 2008-09, and 2009-10, but the degree of this advantage is meaningfully attenuated.

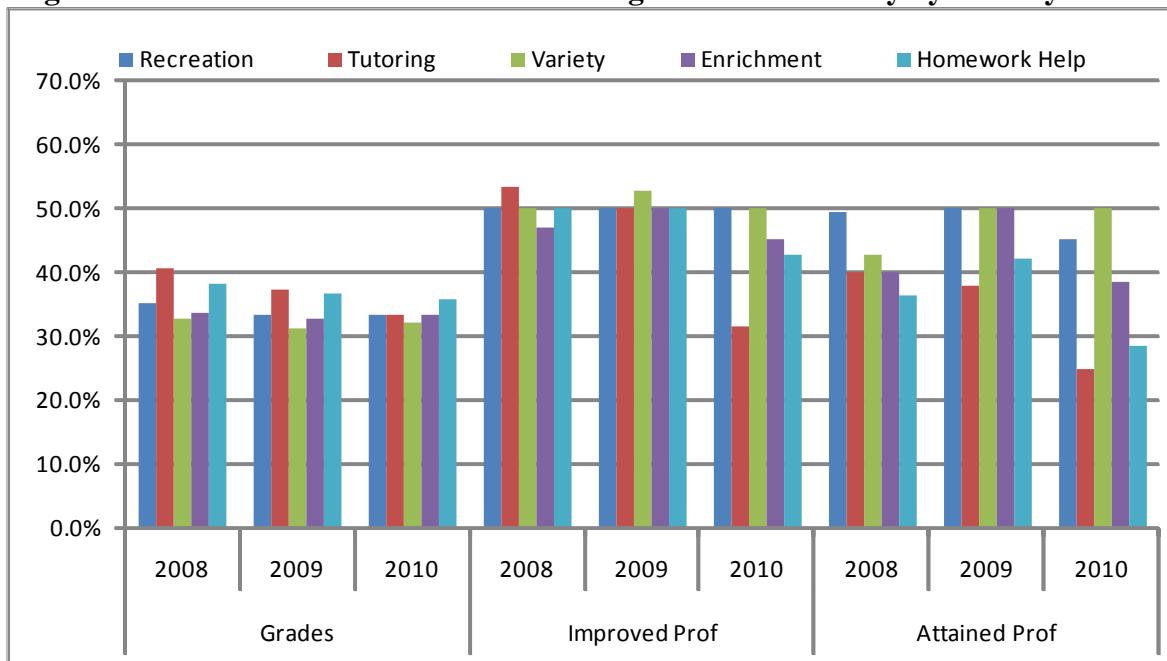
Figure 8. Median Percent Increase in Mathematics Grade/Proficiency by Activity Cluster



Note. "Improved Prof" and "Attained Prof" both refer to proficiency on State assessments.

In Figure 9, median percent increase results are highlighted for reading/language arts by activity cluster. Similar to Figure 8, the advantage the *Mostly Tutoring* centers demonstrated in improving reading/language arts grades is meaningfully reduced.

Figure 9. Median Percent Increase in Reading Grade/Proficiency by Activity Cluster

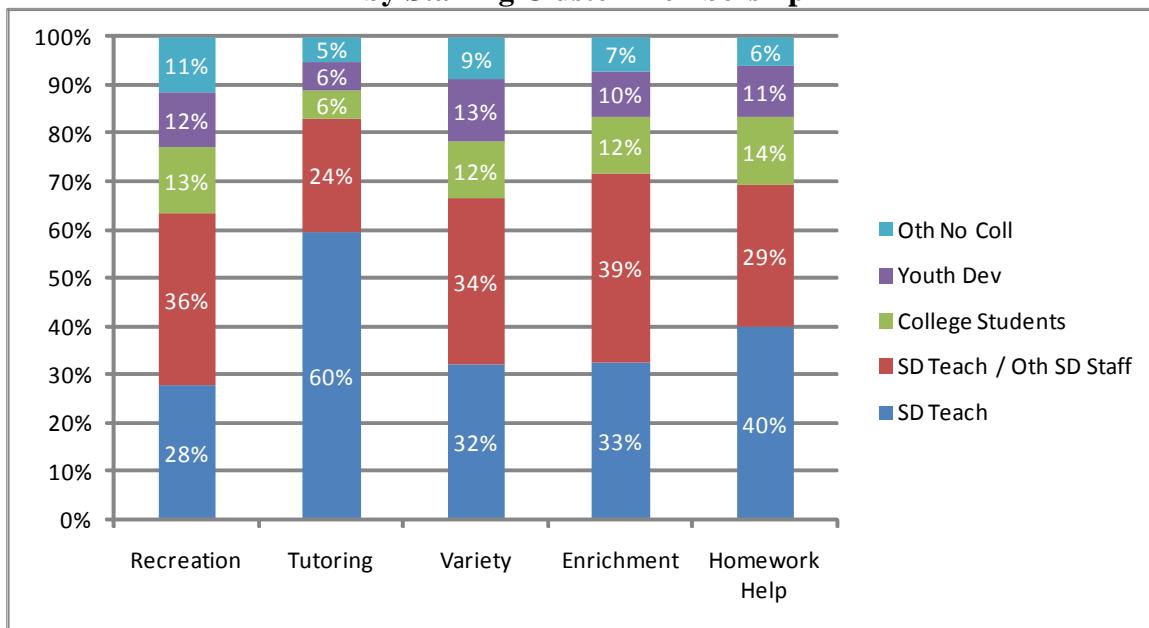


Note. "Improved Prof" and "Attained Prof" both refer to proficiency on State assessments.

One of the keys to further explain the potential impact of *Mostly Tutoring* programs on student grades outcomes relative to other program clusters would be to explore the service delivery approaches and student achievement data of this small number of large tutoring programs that reported fairly dramatic levels of improvement among their regular attendee population. Several interesting characteristics associated with centers falling within the *Mostly Tutoring* cluster were found and are worth noting.

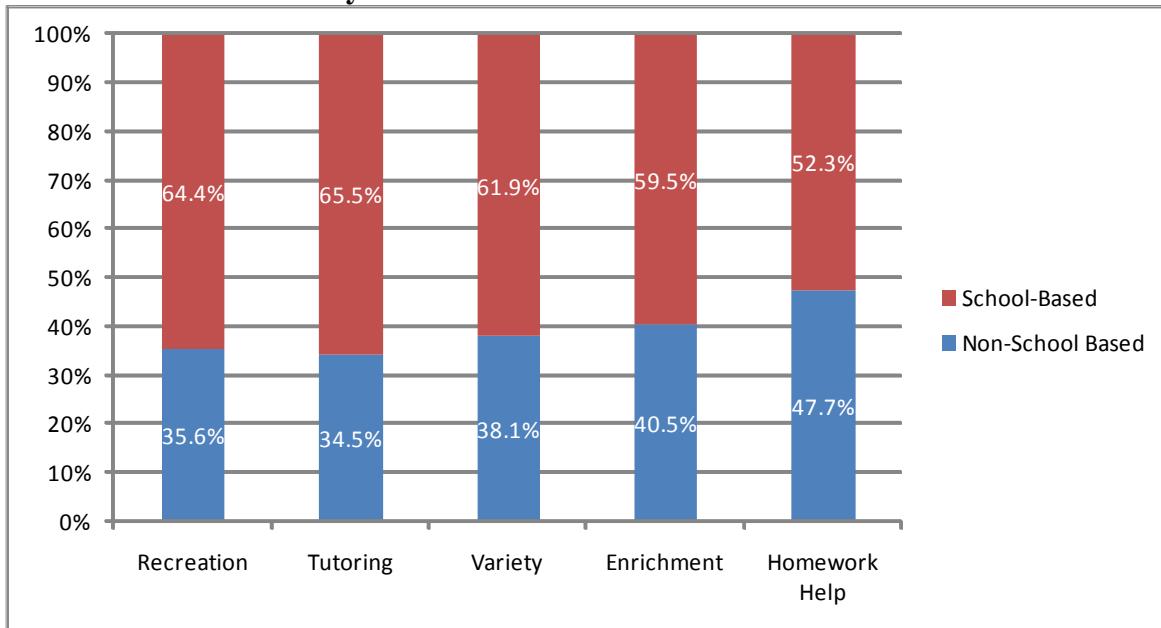
Figure 10 shows ways that staffing may vary across each of the activity clusters. This was done by outlining what percentage of centers within a given activity cluster fell within each of the staffing clusters initially outlined in Section 1. As shown in Figure 10, a significantly larger percentage of centers (60 percent) associated with the *Mostly Tutoring* cluster was found to fall with the *Mostly Teachers* staffing cluster as compared with the other activity cluster types (which ranged from 28 percent to 40 percent). This result is especially interesting in light of the results highlighted in Figure 6 through Figure 9, which demonstrated that *Mostly Tutoring* centers were more apt to show greater improvement on grades in some instances than other types of programs.

Figure 10. Percentage of Centers Within an Activity Cluster by Staffing Cluster Membership



In keeping with the theme of exploring how other program characteristics intersect with activity cluster membership, in Figure 11 the school-based status of grantees is compared with the activity clusters. For 2009-10, centers in the *Mostly Tutoring* cluster were the most likely to be funded by school-based grantees.

Figure 11. Percentage of Centers Within an Activity Cluster by School-Based Status of the Grantee

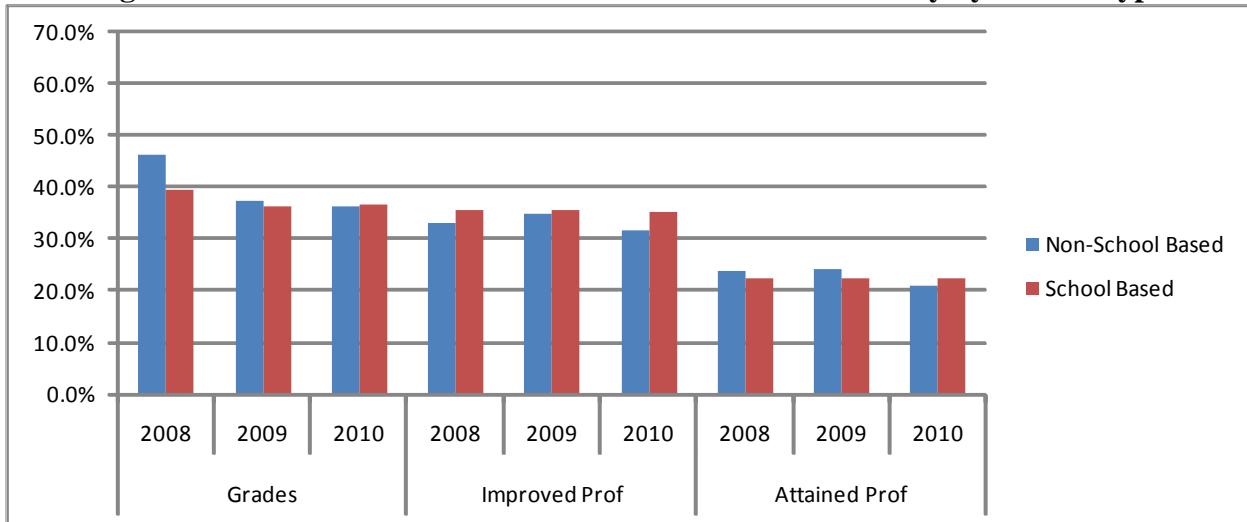


Indicator Performance by Center School-Based Status

Although Figure 11 noted several interesting differences across the clusters in terms of *grantee school-based status*, there is a more consistent difference in terms of center performance across grades and state assessment performance based on whether an actual center is located in a *school-based or non-school-based facility* (e.g., Boys and Girls Clubs, YMCA, community-based organization, etc.).

In Figure 12 the school-based status of centers is considered in conjunction with the percentage of regular attendees nationwide witnessing an improvement in mathematics grades and state assessment results during the 2007–08, 2008–09, and 2009–10 reporting periods. As shown in Figure 12, school-based centers tended to have very slightly higher levels of assessment improvement. Of some interest is the finding that non-school based centers declined from 2009 to 2010 across all three improvement measures. .

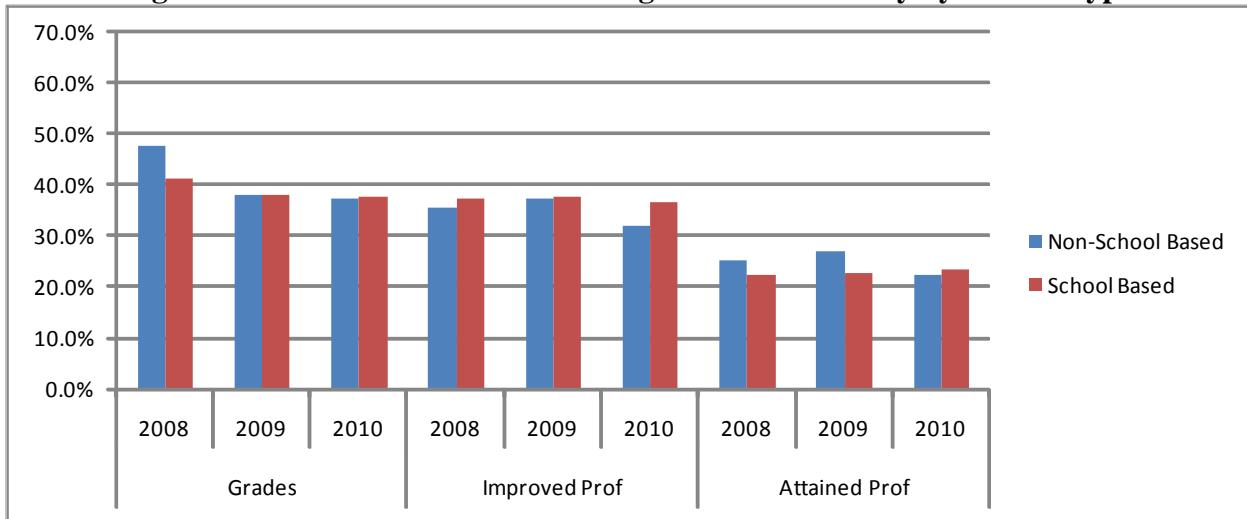
Figure 12. Percent Increase in Mathematics Grade/Proficiency by Center Type



Note. "Improved Prof" and "Attained Prof" both refer to proficiency on State assessments.

In terms of reading/language arts achievement, the results largely mirror those associated with mathematics, as shown in Figure 13.

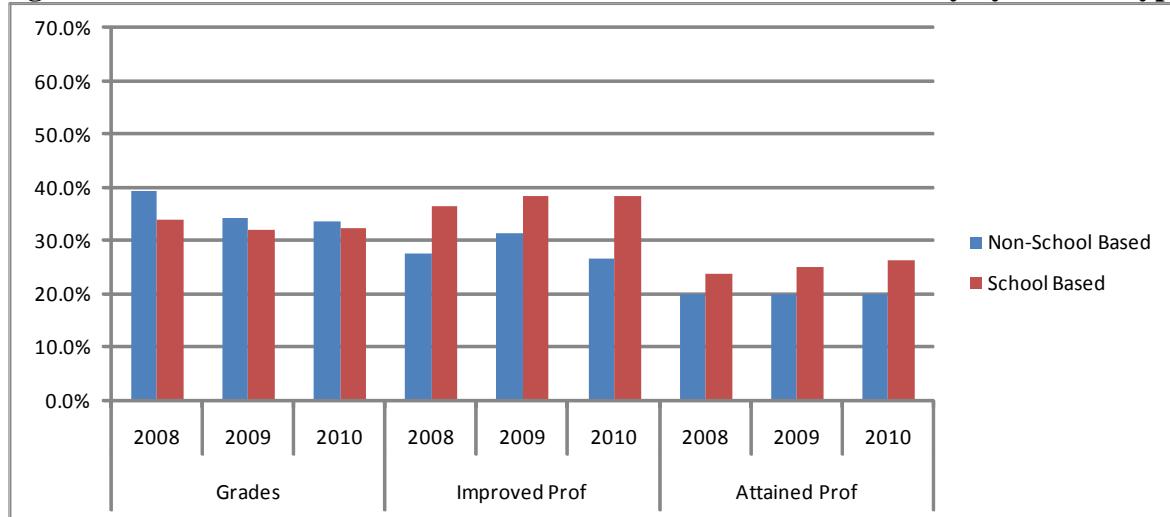
Figure 13. Percent Increase in Reading Grade/Proficiency by Center Type



Note. "Improved Prof" and "Attained Prof" both refer to proficiency on State assessments.

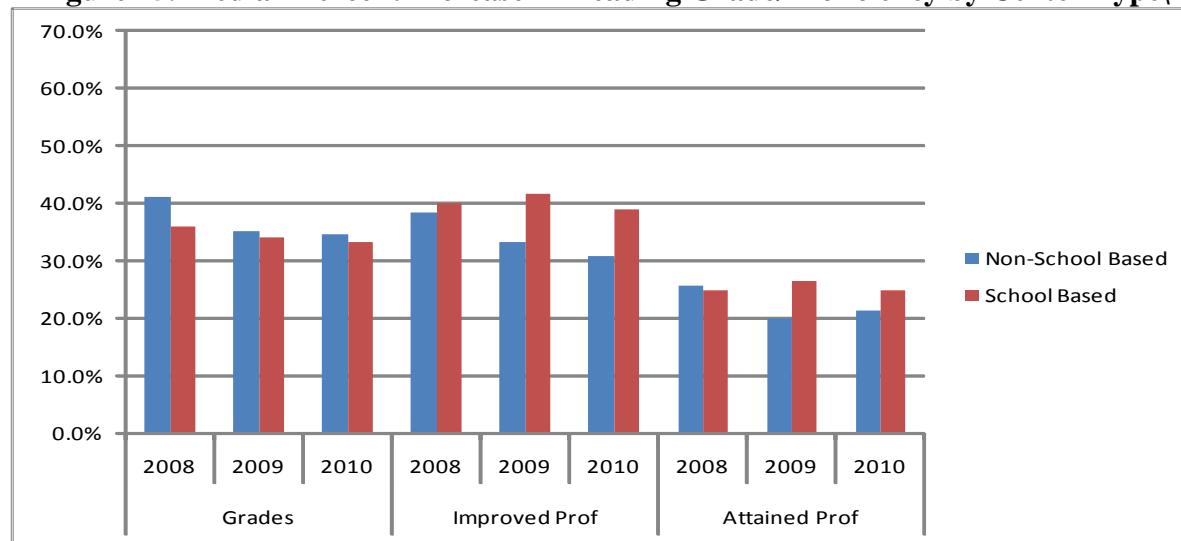
To assess the consistency of these findings, an effort was made to calculate the median percentage of regular attendee improvement by school-based status; this would remove the influence of large centers that may have reported dramatically high percentages of improvement across the grades and state assessment measures of interest. When the median percentage was calculated, as shown in Figure 14 and Figure 15, non-school based centers clearly performed better than school-based centers in terms of grade improvement, while school-based centers tended to do better than non-school based centers in terms of assessment improvement.

Figure 14. Median Percent Increase in Mathematics Grade/Proficiency by Center Type



Note. "Improved Prof" and "Attained Prof" both refer to proficiency on State assessments.

Figure 15. Median Percent Increase in Reading Grade/Proficiency by Center Type



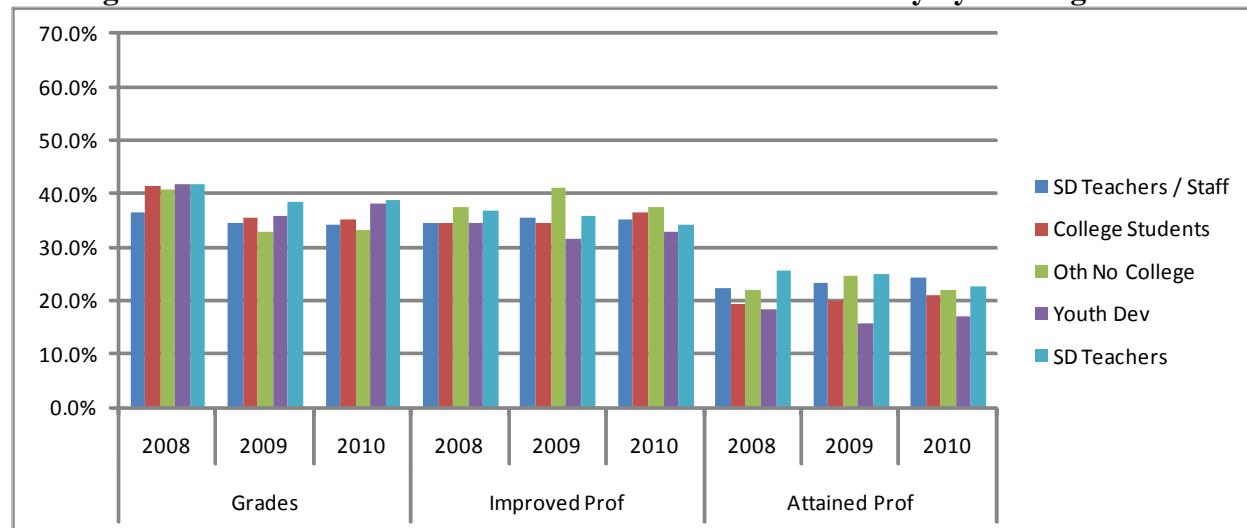
Note. "Improved Prof" and "Attained Prof" both refer to proficiency on State assessments.

Indicator Performance by Staffing Cluster

In Figure 16, staffing cluster is considered in conjunction with the percentage of regular attendees nationwide witnessing an improvement in mathematics grades and state assessment results during the 2007-08, 2008–09, and 2009-10 reporting periods. Regular attendees associated with centers in the *Mostly Teachers* cluster were generally more apt to demonstrate an improvement in mathematics grades 2007-08, 2008–09, and 2009-10 than regular attendees participating in programs with other staffing types. Students in centers staffed by *Mostly Other*

School Staff with Some or No College seemed to show consistently greater achievement in terms of assessment improvement..

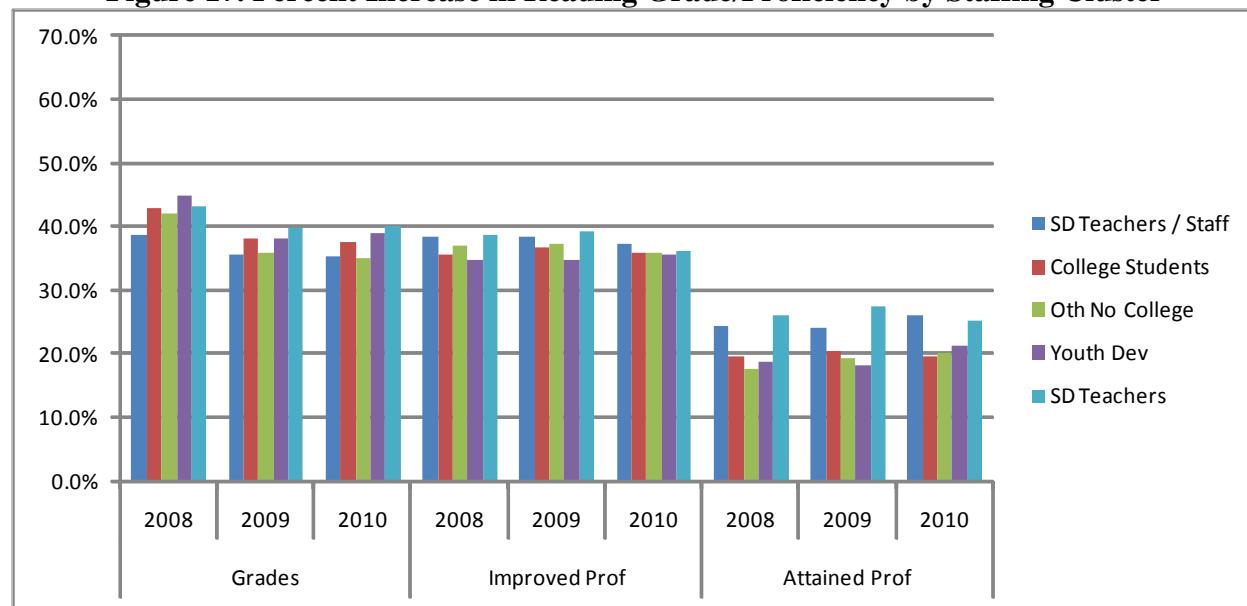
Figure 16. Percent Increase in Mathematics Grade/Proficiency by Staffing Cluster



Note. "Improved Prof" and "Attained Prof" both refer to proficiency on State assessments.

In Figure 17, we see similar results with centers associated with *Mostly Teachers* clusters generally demonstrating the highest or second highest gains for reading grades across the three years along both grades and state achievement measures.

Figure 17. Percent Increase in Reading Grade/Proficiency by Staffing Cluster

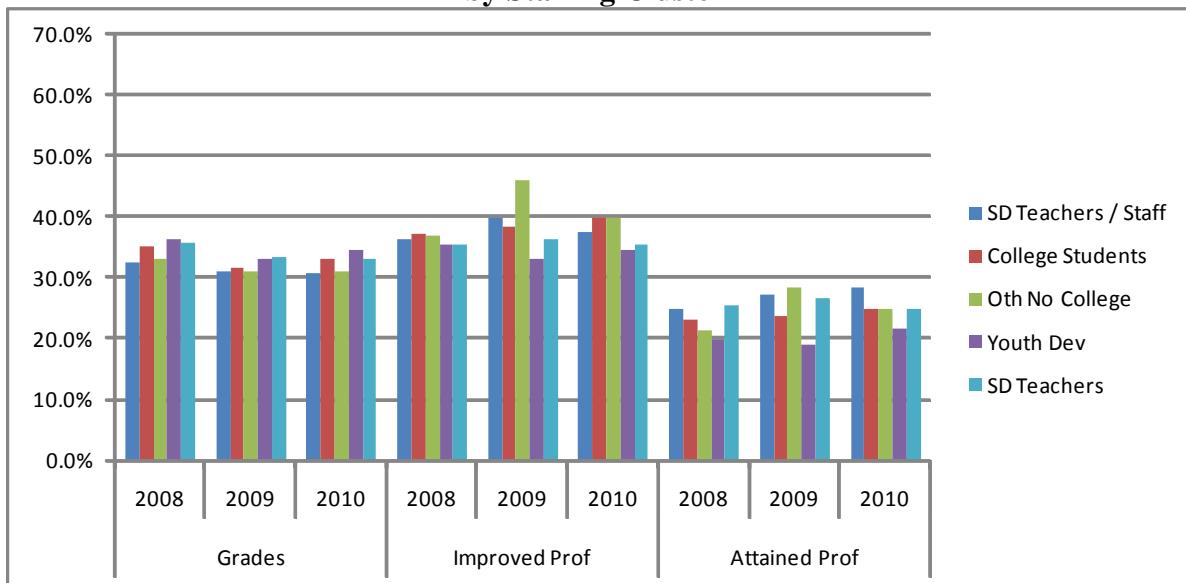


Note. "Improved Prof" and "Attained Prof" both refer to proficiency on State assessments.

These outcomes are not surprising. It is reasonable to suspect that teachers, who as a group tend to be more highly trained as educators, might be more successful as program staff.

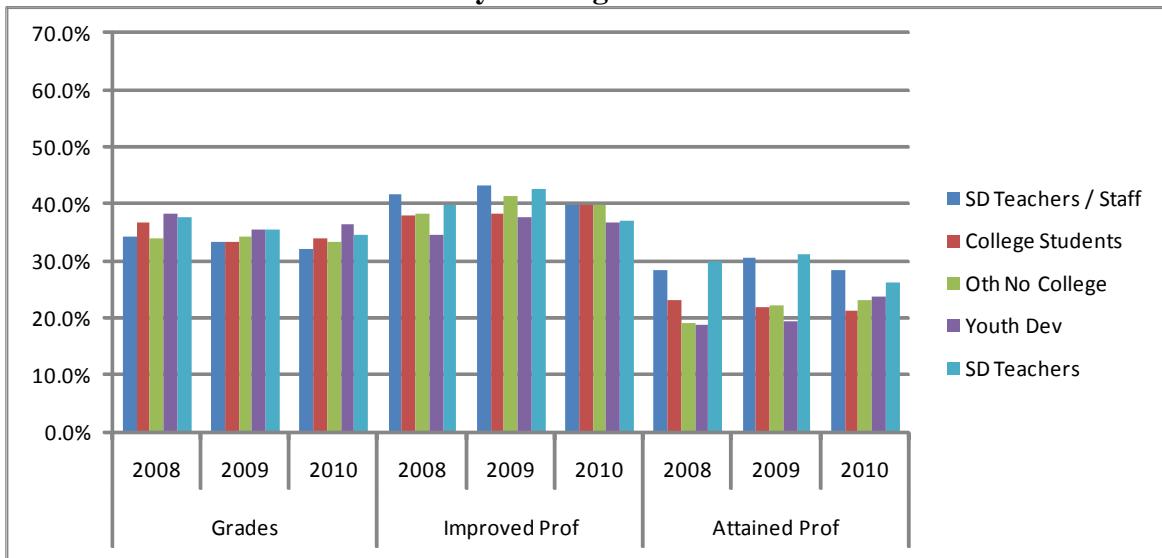
To assess the consistency of these findings, the median percentage of regular attendee improvement by staffing cluster was calculated. These results are outlined in Figure 18 and Figure 19. The advantage of *Mostly Teachers* staffing clusters was clearly reduced, though still evident especially in terms of reading assessment attainment.

Figure 18. Median Percent Increase in Mathematics Grade/Proficiency by Staffing Cluster



Note. "Improved Prof" and "Attained Prof" both refer to proficiency on State assessments.

Figure 19. Median Percent Increase in Reading Grade/Proficiency by Staffing Cluster



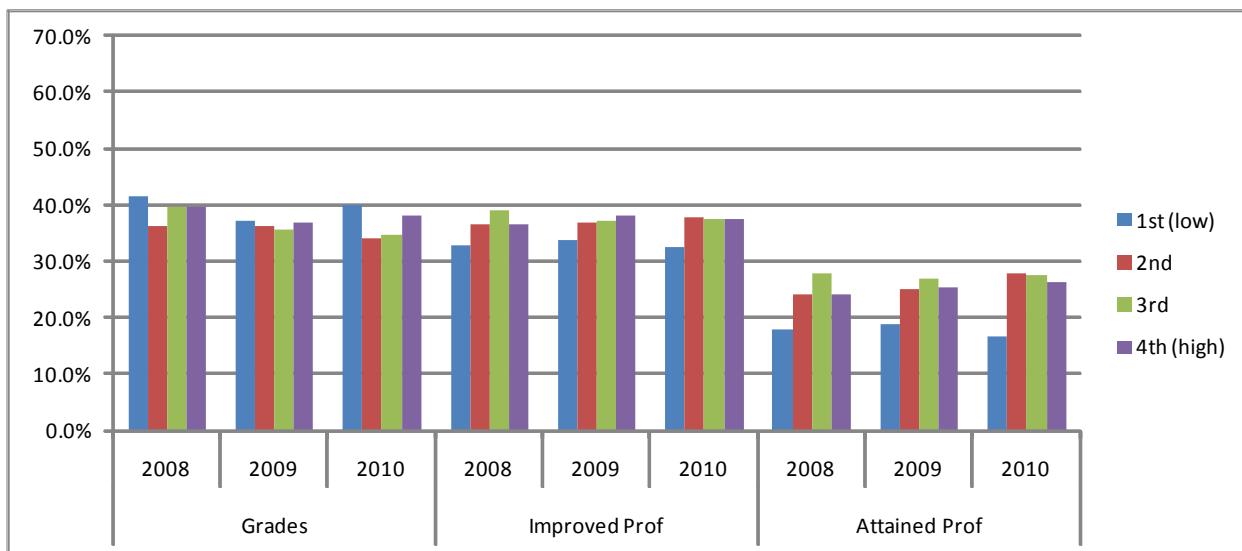
Note. "Improved Prof" and "Attained Prof" both refer to proficiency on State assessments.

Indicator Performance by Per-Student Expenditure

As ways were considered in which center performance may vary by grantee and center characteristics, one question that emerged was: What is the relationship between the amount of grant funds spent per student served and the likelihood that regular attendees will witness an improvement in grades and self-assessment measures for the 2007-08, 2008-09, and 2009-10 reporting periods? In order to derive a per-student funding amount, the amount of 21st CCLC grant funds received during the reporting period was divided by the number of centers associated with the program during the reporting period. Then, the center-level amount was divided by the number of students served by the center during the reporting period to arrive at a per-student expenditure amount for the center in question. To facilitate the ability to display the data graphically, centers were grouped into quartiles based on the level of per-student expenditure during the reporting period in question, with centers in the first quartile having the lowest level of per-student expenditure and those in the fourth quartile demonstrating the highest level.

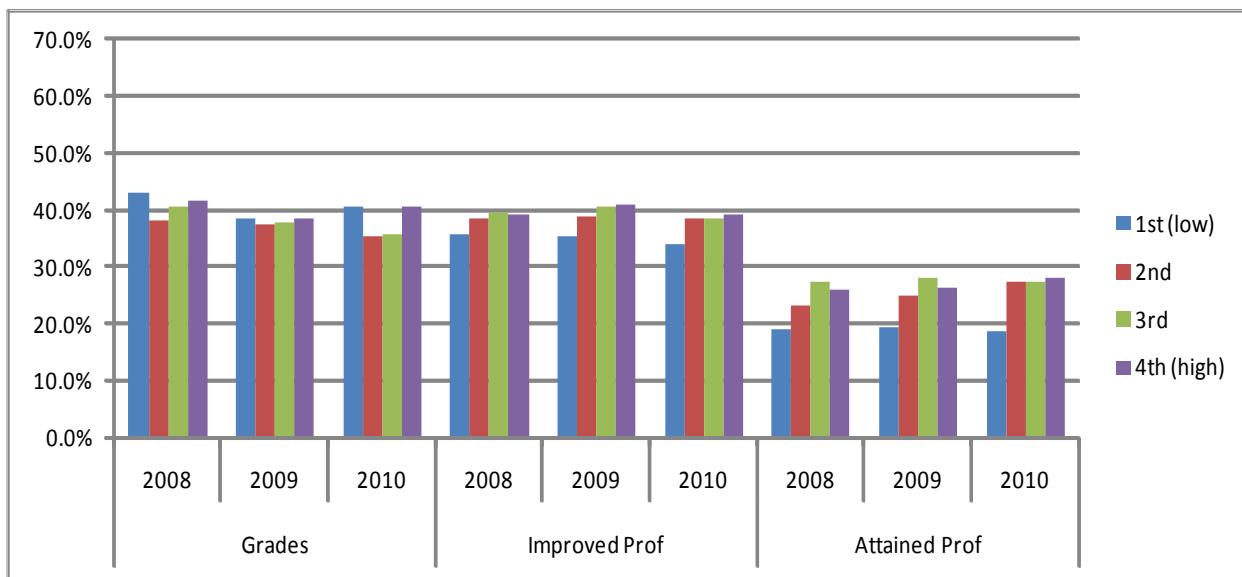
As shown in Figure 20, in relation to the mathematics-related measures, there is an overall positive, linear trend in the percentage of regular attendees witnessing an improvement in state assessment results as the level of funding increases, with a slight drop from the third to fourth quartile. This trend is especially pronounced and consistent in relation to the state assessment measures related to the percentage of regular attendees attaining proficiency (*Attained Prof*), though in 2009-10 the drop in performance increase begins after the 2nd quartile, not the third. The results for reading/language arts grades and state assessment measures are very similar to these findings, as shown in Figure 21.

Figure 20. Percent Increase in Mathematics Grade/Proficiency by Per-Student Expenditure



Note. “Improved Prof” and “Attained Prof” both refer to proficiency on State assessments.

Figure 21. Percent Increase in Reading Grade/Proficiency by Per-Student Expenditure

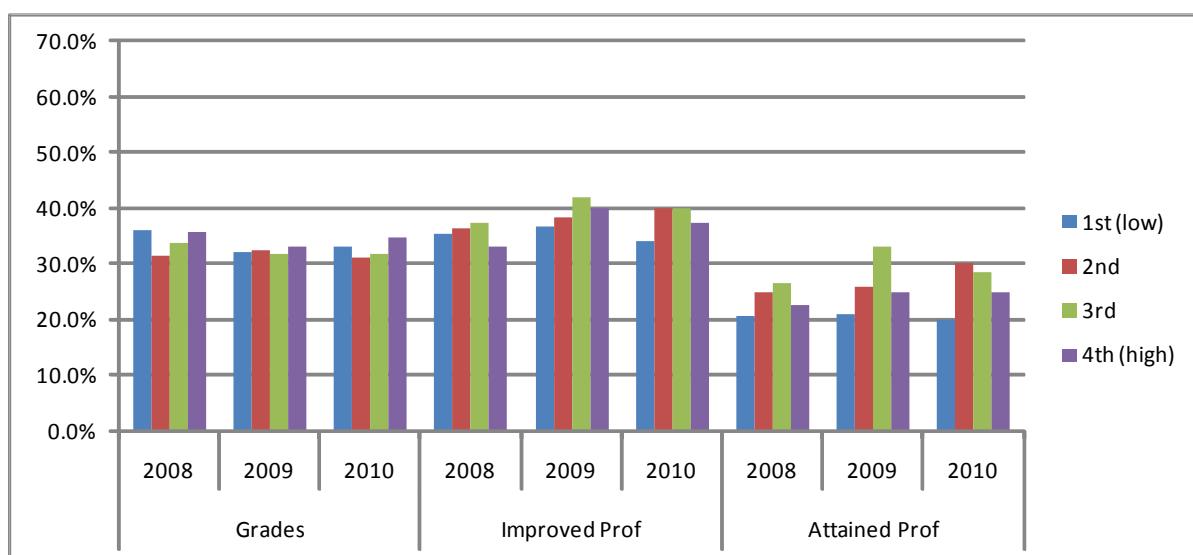


Note. “Improved Prof” and “Attained Prof” both refer to proficiency on State assessments.

To assess the consistency of these findings, the median percentage of regular attendee improvement by per-student expenditure was calculated. These results are outlined in Figure 22 and Figure 23. The reading/language arts results outlined in Figure 23 remain largely equivalent to those highlighted in Figure 21.

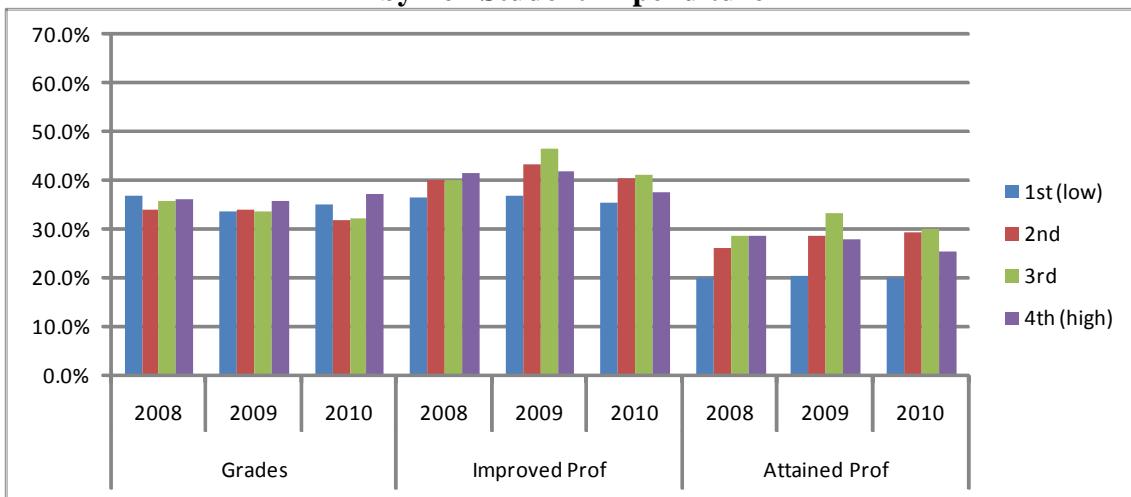
Ultimately, the measure of per-student expenditure is fairly rough, and more work could be done in this area to develop a more robust metric.

Figure 22. Median Percent Increase in Mathematics Grade/Proficiency by Per-Student Expenditure



Note. “Improved Prof” and “Attained Prof” both refer to proficiency on State assessments.

Figure 23. Median Percent Increase in Reading Grade/Proficiency by Per-Student Expenditure



Note. "Improved Prof" and "Attained Prof" both refer to proficiency on State assessments.

Summary and Conclusions

The goal of this report is to report on the GPRA measures and to provide data on the overall efficacy of the program. PPICS data offer information on the *full* operation of the projects funded by 21st CCLC, which has proven useful in identifying additional areas of future research and study related to program effectiveness and efficiency. The findings highlighted in this report, which warrant further and more rigorous examination, include the following:

- The program as a whole continues to fall below the established targeted performance thresholds associated with the GPRA performance indicators for the program. A rigorous study of the program may result in the development of more relevant GPRA measures.
- Analyses predicated on examining the relationship between higher levels of program attendance and the achievement of GPRA-related outcomes suggest that students benefited more from 21st CCLC the more they attended the program. Additional research to align student State assessment data to participation in 21st CCLC programs is warranted.
- Preliminary evidence outlined in this report suggests that programs providing *Mostly Tutoring* services appear to have a slight advantage in contributing to mathematics achievement for mathematics grades, while centers receiving higher levels of funding per student seem to demonstrate higher levels of achievement in both mathematics and reading. More rigorous investigation and focus should be centered on program effectiveness based on the staffing model employed by centers and of school-based and non-school-based afterschool programs, especially in the area of the allocation and distribution of funds.
- Grade improvement rates for 2009-10 dropped relative to the 2008-09, continuing a trend observed over the last several years. The reason or reasons for this decline are not clear. During the same period, however, a higher proportion of regular attendees maintained the highest grade possible. Further investigation into the 2009-10 grades data relative to previous reporting periods is warranted.

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Appendix A.
Number of Centers Providing Grades and
State Assessment Data by Subgroup and APR Year

	GRADES						STATE ASSESSMENT					
	Mathematics			Reading			Mathematics			Reading		
	2007	2008	2009	2007	2008	2009	2007	2008	2009	2007	2008	2009
By Activity Cluster												
Mostly Recreation	604	632	572	604	630	570	296	287	220	296	283	221
Mostly Tutoring	351	207	221	352	206	219	77	85	72	75	86	72
Variety	843	1040	976	846	1040	972	522	509	504	518	506	496
Mostly Enrichment	651	606	585	648	602	585	316	262	343	311	262	337
Mostly Homework Help	241	257	306	241	252	306	78	99	124	80	99	126
By Staffing Cluster												
Teach 37% / Staff 27%	1309	1355	1662	1305	1359	1656	1037	969	1072	1016	966	1064
College 52% / Teach 14%	418	397	457	417	395	458	387	539	540	384	537	540
Oth No Col 56% / Teach 17%	271	318	391	267	314	386	379	349	319	363	351	321
YD 64% / Teach 17%	342	380	474	341	377	473	251	338	348	251	337	348
Teach 82%	2358	1989	2045	2327	1983	2043	950	984	1003	881	980	1007
By Center Type												
Non-School-Based	1322	1553	1899	1318	1558	1907	163	182	234	144	183	233
School-Based	3452	2965	3199	3415	2950	3180	2902	3041	3158	2810	3034	3156
By Grantee Type												
Non-School-Based	1322	1553	1899	1318	1558	1907	715	918	1119	695	916	1129
School-Based	3452	2965	3199	3415	2950	3180	2350	2305	2273	2259	2301	2260
By Per-Student Expenditure (Quartiles)												
First (low)	296	287	220	296	283	221	643	931	938	646	933	940
Second	77	85	72	75	86	72	850	918	960	815	922	960
Third	522	509	504	518	506	496	785	812	920	746	804	914
Fourth (high)	316	262	343	311	262	337	650	491	533	631	487	535

Appendix B

State Discretion in APR Reporting and Data Completeness

When reviewing GPRA indicator-related data, it should be noted that states have been afforded the option to collect and report different subsets of indicator data. States have discretion in PPICS to collect and report data on one or more of the following: changes in student grades, State assessment results, and teacher-reported behaviors. In addition, states are allowed some discretion in the manner in which information about the activities supported by 21st CCLC funding are reported. The following information is intended to provide clarification on the data underpinning each indicator calculation:

- The number of states that selected a given APR reporting option (i.e., grades, state assessment, and teacher survey). States are required to supply data for at least one of these categories as part of the APR process but could also opt to report any combination of these three categories.
- The total number of centers active during the 2009-10 reporting period across all states selecting a given indicator option.
- The extent to which centers associated with a given reporting option were found to have (1) provided actual data for the APR section in question and (2) met all validation criteria associated with that section of the APR and, thereby, are included in associated indicator calculations.

The process of determining whether or not a given section of the APR is complete is predicated on a fairly complex set of validation criteria embedded in the PPICS application. It is important to note that for a given section of the APR related to performance reporting to be considered complete, not only does that section of the APR need to meet all validation criteria, but sections related to operations and attendance also need to pass a validation screen. These crosschecks help to ensure consistency across sections in terms of the data being provided, thereby enhancing the likelihood that the appropriate domain of activities and regular attendees are being reported in the appropriate sections of the APR.

In addition, it is anticipated that for some sections of the APR related to GPRA indicator calculations, not all centers will be able to provide the requested information. This is seen most often in relation to the reporting of state assessment results, where some centers exclusively serve students in grade levels outside of those participating in the state's assessment and accountability system. To a lesser extent, this also is true with the reporting of grades data in which a center serves students who attend schools that do not provide grades in a common format that would allow for aggregation in the APR reporting process. In addition, centers that operate only during the summer are not asked to provide grades or teacher survey information. In summary, grades, states assessment, or teacher survey data cannot be obtained from 100 percent of centers even in states that have selected those measures to report on.

As shown in Table B.1, the percentage of centers that provided data relative to a given section of the APR and that met all validation criteria were very high, with rates all above 99 percent.

Table B.1. Centers Active During the 2009–10 Reporting Period by APR Section and by Degree of Completion and Data Provision

Section of the APR Related to Indicator Reporting	Domain of States Reporting	Centers Active in These States During the Reporting Period	Number of Centers Meeting All Validation Criteria and That Reported Data	Percentage of Centers Meeting All Validation Criteria and That Reported Data
Grades (Measures 1.1 to 1.6)	31 (57.4%)	5,945 (65%)	5,119	86.1%
State Assessment (Measures 1.7 to 1.8)	25 (46.3%)	4,286 (46.9%)	3,457	80.7%
Teacher Survey (Measures 1.9 to 1.14)	43 (79.6%)	6,198 (67.8%)	5,540	89.4%
Activities (Measures 2.1 to 2.2)	54 (100%)	9,141 (100%)	9,108	99.6%